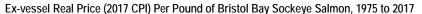
# CFEC Permit Holdings and Estimates of Gross Earnings in the Bristol Bay Commercial Salmon Fisheries, 1975-2017





CFEC Report Number 18-7N, November, 2018

Commercial Fisheries Entry Commission 8800 Glacier Highway #109 P.O. Box 110302 Juneau, Alaska 99811-0302 (907) 789-6160

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#### Abstract

Limited entry permit holdings in both of the Bristol Bay salmon fisheries are examined: the Bristol Bay salmon drift gillnet fishery is first, followed by a separate examination of the Bristol Bay salmon set gillnet fishery. This report provides summary statistics on the number of permit holdings, permanent and emergency transfers of permits, permit value, permit latency, new entrants in the fisheries, permit holder mean age, estimated gross earnings, vessel characteristics for the drift gillnet fishery, Department of Natural Resource shore fishery leases in the set gillnet fishery, permit stacking in the set gillnet fishery, as well as dual permit operations in the drift gillnet fishery. Some summary statistics are also presented by resident type. A description of the computer files and methods used to generate the statistics are provided.

The figure on the cover displays the real price per pound of sockeye salmon in Bristol Bay. The annual figure was calculated by aggregating all estimated ex-vessel value of sockeye salmon and dividing it by the total pounds of the same species, then adjusting the nominal value for inflation using the 2017 consumer price index as published by the U.S. Bureau of Labor Statistics.

Prepared by Marcus Gho

### Acknowledgements

Special thanks to Craig Farrington and Daniel Strong for their insights and contributions to this document.

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#### Introduction

Commercial fishing for salmon in Bristol Bay has been documented as far back as 1884.<sup>1</sup> Historically, many gear types have been employed to commercially harvest salmon in Bristol Bay, but today the two commercial salmon fisheries prosecuted in this region of Alaska includes only the drift gillnet and set gillnet fisheries.

In 1972, Alaskan voters amended the state constitution to allow limited entry in the state's commercial fisheries. The following year, the Alaska State Legislature enacted the Limited Entry Act (AS 16.43), giving the Commercial Fisheries Entry Commission (CFEC) the authority to administer the program. Permit fisheries are defined by CFEC as a specific gear type for a fishery resource within a defined administrative area.

Both Bristol Bay salmon fisheries were part of the original group of 19 Alaska salmon fisheries that were limited after the Alaska legislature passed the limited entry act. Limited entry permits for Bristol Bay salmon drift gillnet (S03T) and Bristol Bay salmon set gillnet (S04T) were first issued in 1975.

Limited entry permits were allocated based upon an individual's past participation and economic dependence on the fishery. To allocate permits among qualified applicants, CFEC developed point systems to measure each individual's relative position in the fishery. The Limited Entry Act also required CFEC to determine levels within the point system where individuals would experience only minor economic hardship if excluded from an initial permit allocation. Persons who were ranked at or below the minor economic hardship level received non-transferable permits, while persons who were ranked above the minor economic hardship level received transferable permits. Among Bristol Bay salmon permit fisheries, non-transferable permits were only issued in the set gillnet fishery. CFEC permits are cancelled after two years of non-payment of annual fees. This frequently occurs when the permit holder reaches an age when fishing is no longer feasible, or when the permit holder passes away.

Information regarding season length, openings and closings, size, and other such data can be found in the Alaska Department of Fish and Game's Area Management Reports. This report focuses on the economics of these commercial fisheries. This report provides an overview of limited entry permit holdings and estimated gross earnings in the Bristol Bay commercial salmon fisheries.

ADF&G fish tickets identify, among other things, the species harvested. Salmon species on fish tickets are well documented for each of these fisheries. Variations do exist in the financial composition for each of the five major Pacific salmon species commercially harvested in Bristol Bay from year to year and across each fishery. Commercial harvest of species other than salmon were documented at extremely low rates so they are not displayed in Table 0-1.

Table 0-1. Percent of Total Ex-vessel Value of Bristol Bay Salmon Fisheries by Species, 1975-2017

	Bristol Bay Drift	Bristol Bay Salmon
Species	Gillnet	Set Gillnet
Chinook	1.4%	1.0%
sockeye	95.5%	95.6%
coho	0.7%	1.6%
pink	0.5%	0.5%
chum	1.9%	1.1%

<sup>&</sup>lt;sup>1</sup> See Byerly, M., B. Brooks, B. Simonson, H. Savikko, and H.J. Geiger. *Alaska's Commercial Salmon Catches, 1878-1997*. RIR No. 5J99-05.

#### Description of the Data Files Used to Generate This Report

Several CFEC data files were used to generate the statistics in this report: the gross earnings file, the permit file, the census file, the vessel file, ADF&G vessel registration data, and a DNR shore fishery lease data file. The most recent updated data is included in this report. The following is a brief description of each file. Please contact CFEC for more detail about these files if you are interested.

#### **CFEC Gross Earnings File**

The CFEC gross earnings file is based on ADF&G fish tickets and is augmented with CFEC permit holder and other data. The ex-vessel value for salmon in the CFEC gross earnings file largely come from the Commercial Operators Annual Report and ADF&G fish tickets with some additional information provided by processors. ADF&G salmon districts were mapped out from statistical areas using information provided by ADF&G. Several processes to validate and enhance fields such as vessel number and statistical area were undertaken to increase accuracy of this report. Starting in 2016, dual permit operations were identified using fish ticket identifiers.

#### **CFEC Permit File**

The CFEC permit file contains data on persons who hold or have held CFEC permits. It originates from CFEC permit renewal and permit transfer forms. The permit file contains a data field indicating the declared residency of permit holders as well as their addresses.

In this report, resident status is categorized into three resident types:

- Local permits held by persons residing locally to the ADF&G management area
- Nonlocal permits held by persons who reside in Alaska outside of the ADF&G management area
- Nonresidents permits held by persons who are not residents of Alaska

#### **CFEC Census File**

CFEC maintains a computer file of places within Alaska where permit holders reside. Each community is annotated with information on its local or nonlocal status by permit fishery. Table 0-2 lists the communities that are currently designated as local to Bristol Bay salmon commercial fisheries in the Census file.

Table 0-2. Communities Local to the Bristol Bay Salmon Fisheries, as Indicated in the CFEC Census File

Aleknagik	Igiugig	Kvichak	Nunachuak	South Naknek
Cape Newenham	Igushik	Levelock	Nushagak	Togiak
Clarks Point	Iliamna	Manokotak	Pedro Bay	Twin Hills
Dillingham	Kashiagamiut	Nakeen	Pilot Point	Ugashik
Egegik	King Salmon	Naknek	Pope-Vannoy Ldg	Ungalikthluk
Ekuk	Koggiung	New Stuyahok	Port Alsworth	•
Ekwok	Kokhanok	Newhalen	Port Heiden	
Hallersville	Koliganek	Nondalton	Portage Creek	

#### CFEC Vessel File

CFEC maintains a computer file of vessel registration data back to 1978. Commercial fishermen fill out a form and voluntarily provide data regarding the vessel they intend to use that fishing season.

#### ADF&G Bristol Bay Vessel Registration Data

Bristol Bay drift gillnet permit holders have registration requirements per 5 AAC 06.370 for much of the fishing season. These ADF&G registration records indicate if the permit holder is fishing by themselves, or jointly with another permit holder on the same vessel as a dual permit operation. The registration data for 2004 to 2015 was used to determine which permits were used in dual permit operations for what date. Because registration requirements do not fully encompass the entire fishing season in Bristol Bay, counts of dual permit operations may not be complete in every instance. Beginning in 2016, ADF&G fish tickets were changed to fully record dual permit operations. As such, ADF&G fish ticket data were used to determine which permits were used in dual permit operations starting in 2016.

#### **DNR Shore Fishery Lease Data File**

The DNR Land Administration System contains records used to maintain the DNR Shore Fishery Lease program. These records were merged with the CFEC permit file to create a dataset. Creation of the dataset is described in CFEC Report Number 18-4N, CFEC Salmon Set Gillnet Permits and DNR Shore Fishery Leases in Prince William Sound, Cook Inlet, Kodiak, Alaska Peninsula, and Bristol Bay 1975-2017.

#### **Data Display**

Percentages are rounded to the nearest tenth of a percent where displayed. Dollars are rounded to whole dollars. As such, rounded aggregates may appear to not total due to rounding. If you would like more precise figures then please contact the CFEC research unit. Some counts will vary from previous research projects insofar as the data has been corrected and updated.

### Chapter 1 Bristol Bay Salmon Drift Gillnet Fishery

### S03T Permit Holdings

Limited entry permits for the Bristol Bay salmon drift gillnet fishery (S03T permits) were issued starting in 1975. CFEC has issued 1,875 S03T permits. Table 1-1 indicates the initial distribution and historical net changes in permit holdings for the fishery. Of this total, Alaska Locals received 38.0% (712/1,875) of the permits, Nonlocal Alaskans received 22.3% (418/1,875) of the permits, and Nonresidents received 39.7% (745/1,875). Every permit issued in this fishery was a transferable permit.

Table 1-1. Initial Issuance and Year-end 2017 Totals of Bristol Bay Salmon Drift Gillnet Permits, With Net Changes Due to Permit Transfers, Migrations, and Cancellations, by Resident Type

INITI	INITIAL ISSUE		TRANSFERS		MIC	MIGRATIONS		ICELLED	2017 YE	EAR-END
				Percent Change	Percent Change			Percent Change		
Residency	Total	Percent	Change	from Initial	Change	from Initial	Change	from Initial	Total	Percent
Local	712	38.0%	-295	-41.4%	-74	-10.4%	-2	-0.3%	341	18.3%
Nonlocal	418	22.3%	146	34.9%	-67	-16.0%	-4	-1.0%	493	26.5%
Nonresident	745	39.7%	149	20.0%	141	18.9%	-6	-0.8%	1,029	55.2%
Total	1,875	100.0%	0	0.0%	0	0.0%	-12	-0.6%	1,863	100.0%

The number of permits held by each resident type can change for three reasons: permits can be transferred to other resident types (transfer); permit holders can move from one location to another (migration); or permits can be cancelled (such as when a permit holder does not pay the renewal fee for two consecutive). This table indicates the extent to which these factors have contributed to net changes in permit holdings in this fishery.

#### Transfers of S03T Permits

Under the Limited Entry Act's terms of free transferability, permits may be sold, traded, given away, or inherited. CFEC requires the completion of a survey with each transfer.<sup>2</sup> The surveys provide information such as transfer acquisition methods, the relationship between individuals in the transaction, and the sale amount for instances when the permit is sold.

Acquisition	Bristol Bay Salmon Drift Gillnet		-			e Salmon Gillnet	All Fisheries Statewide	
Method	Count	Percent	Count	Percent	Count	Percent	Count	Percent
Gift	2,045	35.6%	3,831	41.2%	3,719	32.4%	13,825	36.5%
Sale	3,407	59.4%	5,030	54.1%	7,193	62.7%	22,262	58.8%
<i>Trade</i>	39	0.7%	65	0.7%	119	1.0%	520	1.4%
Other	248	4.3%	370	4.0%	432	3.8%	1,225	3.2%
Total	5,739		9,296		11,463		37,832	

Table 1-2. Transfer Acquisition Methods for Bristol Bay Salmon Drift Gillnet Permits, 1980-2017

Table 1-2 compares and contrasts transfer acquisition methods for the S03T permits, the combined Bristol Bay salmon permit types, statewide salmon drift gillnet permits, and all limited entry permits between 1980 and 2017. Just over a third of all S03T permit transfers were gifts (35.6% or 2,045/5,739), more than half of all transfers were sales (59.4%, or 3,407/5,739), and a smaller percentage were trades (0.7% or 39/5,739) or other (4.3% or 248/5,739). The annual acquisition methods for S03T permits can be viewed in a different publication.<sup>3</sup>

Table 1-3. Relationships of Transferor to Transfer Recipients for Bristol Bay Salmon Drift Gillnet Permits, 1980-2017

	Bristol Bay Salmon Drift Gillnet		Combined Bristol Bay Salmon		Statewide Salmon Drift Gillnet		All Fisheries Statewide	
Relationship	Count	Percent	Count	Percent	Count	Percent	Count	Percent
Business Partner/Friend	956	16.7%	1,744	18.8%	1,897	16.5%	6,992	18.5%
Member of Immediate Family	1,916	33.4%	3,359	36.1%	3,593	31.3%	12,802	33.8%
Other Relative	258	4.5%	506	5.4%	483	4.2%	1,743	4.6%
Other	2,609	45.5%	3,687	39.7%	5,490	47.9%	16,295	43.1%
Total	5,739		9,296		11,463		37,832	

Table 1-3 shows the relationships between transferors and transfer recipients for S03T permits, and compares S03T permit transfers with the combined Bristol Bay salmon permit types, statewide salmon drift gillnet permits, and all limited entry permits from 1980 to 2017. Transfers within the family, both immediate family members and other relatives, total 37.9% (2,174/5,739) of all transfers. This compares to 41.6% (3,865/9,296) for all Bristol Bay salmon permit types combined, 35.6% (4,076/11,463) for statewide salmon drift gillnet permits, and 38.4% (14,545/37,832) for all limited entry permits statewide.

<sup>&</sup>lt;sup>2</sup> CFEC implemented the transfer survey in 1980.

<sup>&</sup>lt;sup>3</sup> See Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2017, CFEC Report No. 18-2N.

### **Emergency Transfers of S03T Permits**

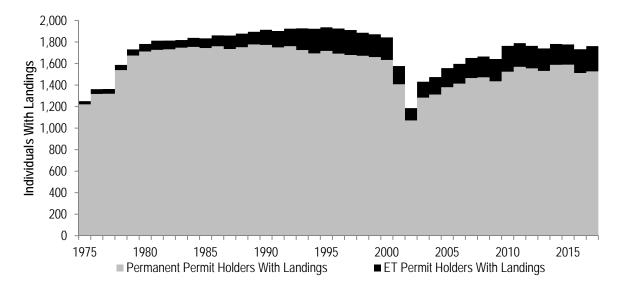
Commercial landings can be made with either permanently-held permits or with permits held temporarily through emergency transfers. Emergency transfers (ET) of permits are granted if illness, disability, death, required military or government service, or other unavoidable hardship of a temporary, unexpected, and unforeseen nature prevents the permanent permit holder from participating in the fishery. "Hardship" does not include the results of a permit holder's own economic decisions, or the results of economic, biological or regulatory variables which are normally part of the risk of doing business as a fisherman. At the end of the year, ET permits automatically revert back to the permanent permit holder.

Table 1-4 and Figure 1-1 show the total number of individuals who recorded landings each year, and of that group, the number of individuals who made landings with ET permits. Some individuals who made landings with ET permits also made landings with permanent permits in the same year.

Table 1-4. Use of Emergency Transfer Permits in the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2017

		o or Emerger	.0,				uj ouiiii		it Ciliiiot i		
	Individuals	ET Permit			Individuals	ET Permit			Individuals	ET Permit	
	With	Holders With	Rate		With	Holders With			With	Holders With	Rate
Year	Landings	Landings	ET	Year	Landings	Landings	Rate ET	Year	Landings	Landings	ET
1975	1,250	29	2.3%	1990	1,913	140	7.3%	2005	1,557	177	11.4%
1976	1,362	45	3.3%	1991	1,902	152	8.0%	2006	1,597	184	11.5%
1977	1,363	44	3.2%	1992	1,924	163	8.5%	2007	1,652	187	11.3%
1978	1,587	48	3.0%	1993	1,927	202	10.5%	2008	1,665	193	11.6%
1979	1,731	57	3.3%	1994	1,923	229	11.9%	2009	1,642	207	12.6%
1980	1,782	70	3.9%	1995	1,936	219	11.3%	2010	1,764	240	13.6%
1981	1,812	85	4.7%	1996	1,925	233	12.1%	2011	1,789	220	12.3%
1982	1,813	81	4.5%	1997	1,911	232	12.1%	2012	1,764	209	11.8%
1983	1,818	71	3.9%	1998	1,886	214	11.3%	2013	1,740	209	12.0%
1984	1,838	84	4.6%	1999	1,872	212	11.3%	2014	1,782	194	10.9%
1985	1,834	90	4.9%	2000	1,843	210	11.4%	2015	1,777	188	10.6%
1986	1,861	101	5.4%	2001	1,577	170	10.8%	2016	1,733	221	12.8%
1987	1,860	125	6.7%	2002	1,186	115	9.7%	2017	1,762	235	13.3%
1988	1,878	127	6.8%	2003	1,431	148	10.3%				
1989	1.895	118	6.2%	2004	1.474	162	11.0%				

Figure 1-1. Use of Emergency Transfer Permits in the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2017



#### Latent S03T Permits

CFEC regulations require individuals to renew their limited entry permits annually, regardless of whether they actually fish. Permits that are not used (don't record landings) in a given year are referred to herein as "latent" permits for that year.

Table 1-5 indicates the total number of viable S03T permits issued each year, the number of permits fished (with commercial landings), and the rate of permit latency. Viable permits include both interim entry and permanent permits. Note that for this table, in years when a single individual held an interim-entry permit and was also issued a permanent permit, only the permanent permit is counted. The rate of latency is depicted in Figure 1-2.

There are many reasons why an individual might not fish in any given year. This table and figure do not explain any of these reasons.

	Peri	mits	Latency		Per	mits	Latency		Per	mits	Latency
Year	Issued	Fished	Rate	Year	Issued	Fished	Rate	Year	Issued	Fished	Rate
1975	1,823	1,246	31.7%	1990	1,878	1,869	0.5%	2005	1,862	1,542	17.2%
1976	1,706	1,355	20.6%	1991	1,881	1,873	0.4%	2006	1,860	1,577	15.2%
1977	1,725	1,359	21.2%	1992	1,884	1,879	0.3%	2007	1,862	1,633	12.3%
1978	1,772	1,575	11.1%	1993	1,886	1,875	0.6%	2008	1,863	1,645	11.7%
1979	1,800	1,714	4.8%	1994	1,887	1,865	1.2%	2009	1,863	1,628	12.6%
1980	1,827	1,764	3.4%	1995	1,888	1,882	0.3%	2010	1,863	1,731	7.1%
1981	1,827	1,785	2.3%	1996	1,891	1,884	0.4%	2011	1,862	1,758	5.6%
1982	1,824	1,792	1.8%	1997	1,899	1,875	1.3%	2012	1,862	1,743	6.4%
1983	1,822	1,797	1.4%	1998	1,899	1,858	2.2%	2013	1,862	1,723	7.5%
1984	1,819	1,804	0.8%	1999	1,898	1,847	2.7%	2014	1,863	1,762	5.4%
1985	1,834	1,815	1.0%	2000	1,890	1,823	3.5%	2015	1,864	1,757	5.7%
1986	1,838	1,823	0.8%	2001	1,883	1,566	16.8%	2016	1,863	1,714	8.0%
1987	1,837	1,824	0.7%	2002	1,878	1,184	37.0%	2017	1,863	1,737	6.8%
1988	1,839	1,837	0.1%	2003	1,867	1,424	23.7%				
1989	1,867	1,855	0.6%	2004	1,860	1,465	21.2%				

Table 1-5. Bristol Bay Salmon Drift Gillnet Permit Latency, 1975-2017

 <sup>&#</sup>x27;Permits Fished' is the number of CFEC permits that were used to record commercial landings in that year.

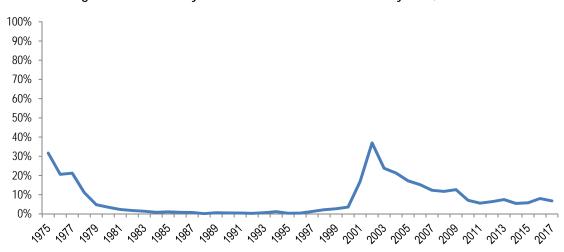


Figure 1-2. Bristol Bay Salmon Drift Gillnet Permit Latency Rate, 1975-2017

<sup>•</sup> When an individual with an interim-entry permit is issued a permanent permit in the same year, only the permanent permit is counted in the above table.

### New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery

New entrants are defined herein as individuals who, for the first time, record a landing on a permanent S03T permit. It is important to note that initial permit holders are not considered new entrants because they needed a proven fishing history prior to 1975 in order to become an initial permit holder. Individuals who only make landings on an emergency transfer or interim-entry permit for any given year are not considered in this table.

Table 1-6. New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2017

	Individuals	Total New I	Entrants	Lo	ocal	Non	local	Nonr	esident
Year	w/Landings	Count	Percent	Count	Percent	Count	Percent	Count	Percent
1975	1,102	59	5.4%	16	27.1%	6	10.2%	37	62.7%
1976	1,313	136	10.4%	32	23.5%	15	11.0%	89	65.4%
1977	1,325	136	10.3%	39	28.7%	22	16.2%	75	55.1%
1978	1,528	182	11.9%	51	28.0%	49	26.9%	82	45.1%
1979	1,656	212	12.8%	46	21.7%	76	35.8%	90	42.5%
1980	1,677	162	9.7%	39	24.1%	56	34.6%	67	41.4%
1981	1,709	167	9.8%	46	27.5%	51	30.5%	70	41.9%
1982	1,716	175	10.2%	55	31.4%	44	25.1%	76	43.4%
1983	1,728	162	9.4%	43	26.5%	59	36.4%	60	37.0%
1984	1,748	160	9.2%	37	23.1%	50	31.3%	73	45.6%
1985	1,742	135	7.7%	33	24.4%	41	30.4%	61	45.2%
1986	1,760	153	8.7%	33	21.6%	55	35.9%	65	42.5%
1987	1,766	142	8.0%	36	25.4%	47	33.1%	59	41.5%
1988	1,783	144	8.1%	33	22.9%	44	30.6%	67	46.5%
1989	1,798	109	6.1%	27	24.8%	34	31.2%	48	44.0%
1990	1,817	111	6.1%	18	16.2%	40	36.0%	53	47.7%
1991	1,814	135	7.4%	21	15.6%	42	31.1%	72	53.3%
1992	1,827	114	6.2%	23	20.2%	23	20.2%	68	59.6%
1993	1,839	146	7.9%	21	14.4%	52	35.6%	73	50.0%
1994	1,837	150	8.2%	31	20.7%	50	33.3%	69	46.0%
1995	1,853	158	8.5%	24	15.2%	52	32.9%	82	51.9%
1996	1,852	146	7.9%	22	15.1%	50	34.2%	74	50.7%
1997	1,838	109	5.9%	21	19.3%	35	32.1%	53	48.6%
1998	1,831	123	6.7%	19	15.4%	29	23.6%	75	61.0%
1999	1,824	111	6.1%	26	23.4%	32	28.8%	53	47.7%
2000	1,812	125	6.9%	27	21.6%	41	32.8%	57	45.6%
2001	1,559	118	7.6%	37	31.4%	33	28.0%	48	40.7%
2002	1,178	67	5.7%	17	25.4%	17	25.4%	33	49.3%
2003	1,425	124	8.7%	30	24.2%	39	31.5%	55	44.4%
2004	1,471	137	9.3%	26	19.0%	34	24.8%	77	56.2%
2005	1,554	188	12.1%	33	17.6%	58	30.9%	97	51.6%
2006	1,597	146	9.1%	25	17.1%	44	30.1%	77	52.7%
2007	1,652	223	13.5%	19	8.5%	73	32.7%	131	58.7%
2008	1,665	179	10.8%	23	12.8%	49	27.4%	107	59.8%
2009	1,642	182	11.1%	22	12.1%	40	22.0%	120	65.9%
2010	1,764	213	12.1%	27	12.7%	55	25.8%	131	61.5%
2011	1,789	174	9.7%	20	11.5%	51	29.3%	103	59.2%
2012	1,764	164	9.3%	24	14.6%	45	27.4%	95	57.9%
2013	1,740	135	7.8%	19	14.1%	44	32.6%	72	53.3%
2014	1,782	155	8.7%	24	15.5%	46	29.7%	85	54.8%
2015	1,777	128	7.2%	22	17.2%	31	24.2%	75	58.6%
2016	1,733	173	10.0%	23	13.3%	42	24.3%	108	62.4%
2017	1,762	177	10.0%	20	11.3%	54	30.5%	103	58.2%

- This table excludes individuals with interim-entry and emergency transfer permits.
- Regulations were passed in 2004 allowing for dual permit operations (indicated by line).

Table 1-6 and Figure 1-3 describe individuals rather than permits. An individual may hold up to two permits in this fishery, but can only fish one of them. An individual may hold one S03T permit one year, and then in subsequent years hold a different S03T permit. Likewise, individuals may enter and exit the fishery multiple times over the years. Individuals are only counted once as a new entrant and only in the year in which they made their first documented landing on a permanent permit.

The Alaska Board of Fisheries implemented regulations<sup>4</sup> in 2004 that allows for dual permit operations in Bristol Bay. With the implementation of this regulation, there was a change in the composition of resident types entering the fishery. Prior to dual permit regulations (1975 to 2003), 22.7% of all new entrants were locals, 29.8% were nonlocals, and 47.4% were nonresidents. After dual permit regulations were put in place (2004 to 2017), 13.8% of new entrants have been locals, 28.1% nonlocals, and 58.2% were nonresidents.

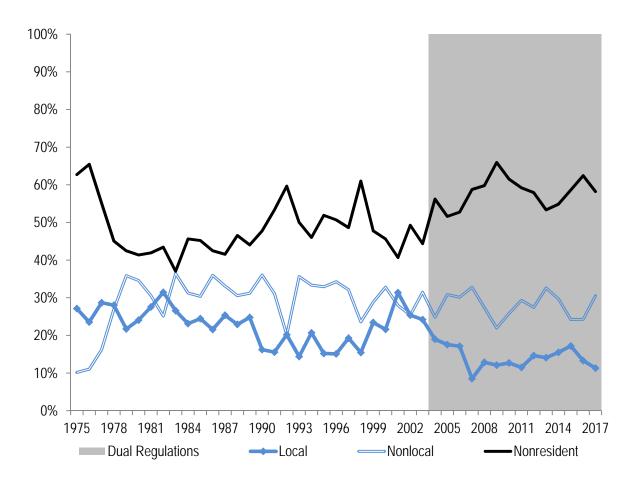


Figure 1-3. Rate of New Entrants into the Bristol Bay Salmon Drift Gillnet Fishery, 1975-2017

<sup>&</sup>lt;sup>4</sup> See 5 AAC 06.333 and 5 AAC 06.370.

#### **S03T Dual Permit Operations**

The Alaska Board of Fisheries enacted 5 AAC 06.333 and 5 AAC 06.370, which allows for two Bristol Bay salmon drift gillnet permit holders to fish from a single vessel starting in 2004.

Note that the tables and figure in this section are for vessels (Figure 1-4 and Table 1-7), permits (Table 1-8) or individuals (Table 1-9 and Table 1-10). Vessels can be used by one or more permit holder. Permits can be transferred (either through ET or permanent transfer) to more than one person in any given year. Counts of permits, individuals, or vessels will not perfectly match on any given year.

Figure 1-4 reports the percentage of vessels that fished as part of a dual operation at least once during the season, as well as all other vessels which are counted as single permit operation vessels.

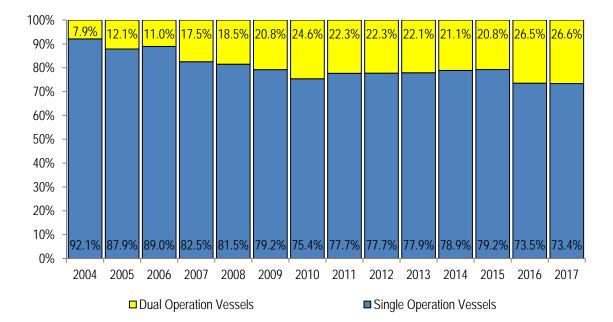


Figure 1-4. Bristol Bay Drift Gillnet Vessel Operation Type, 2004 - 2017

In 2004, only 7.9% of all vessels fished in a dual permit operation configuration. Since 2009, the rate of vessels fishing as dual permit operations has fluctuated between 20.8% and 26.6%.

Vessels that operate in a dual configuration are allowed to deploy up to 200 fathoms of gear, which is an increase of 33.3% additional length of gear from 150 fathoms. Table 1-7 reports on the earnings by vessel for single permit operations and for dual permit operations. Vessels that recorded at least one landing as a dual permit operation are counted as a dual vessel for the entire year, and all other vessels are counted as single permit vessels in this table.

Table 1-7. Earnings by Vessel and Operation Type, 2004 – 2017

	Single P	ermit Operations	Dual Pe	ermit Operations	Dual % Earnings
Year	Vessels	Average Earnings	Vessels	Average Earnings	Over Single
2004	1,258	\$58,921	108	\$102,697	74.3%
2005	1,215	\$68,240	168	\$108,324	<i>58.7%</i>
2006	1,288	\$73,707	160	\$136,670	85.4%
2007	1,154	\$73,930	244	\$125,720	70.1%
2008	1,135	\$72,082	258	\$124,787	73.1%
2009	1,070	\$88,392	281	\$159,496	80.4%
2010	1,056	\$89,820	345	\$162,132	80.5%
2011	1,120	\$83,981	322	\$153,115	82.3%
2012	1,111	\$75,379	318	\$132,596	75.9%
2013	1,096	\$79,824	311	\$150,064	88.0%
2014	1,154	\$109,791	309	\$200,383	82.5%
2015	1,168	\$61,227	306	\$120,118	96.2%
2016	1,008	\$95,225	363	\$180,194	89.2%
2017	1,017	\$130,661	369	\$253,607	94.1%

Table 1-8 shows the use of either permanently transferred permits, or temporary emergency transfer permits used in dual permit operations. When a permit was used as an emergency transfer permit and subsequently permanently transferred to the permit holder, the permit was counted as being used as a permanent permit. Due to the transferability of permits and regrouping of some dual permit operations, counts of dual permit operations will not always match with counts of permit holders.

Table 1-8. Use of Emergency Transfer Permits in Dual Permit Operations

	Both	One Permanent	Both
Year	Permanent	and One ET	ET
2004	117	44	0
2005	178	44	3
2006	169	43	2
2007	250	63	5
2008	258	74	5
2009	290	75	3
2010	354	97	1
2011	334	70	1
2012	328	76	4
2013	316	60	2
2014	315	44	4
2015	309	48	3
2016	271	92	8
2017	259	112	4

Table 1-9 reports on the residency type combinations of dual permit holders with landings. Note that permit holders can regroup, thereby increasing the count of total combinations of dual permit operations. This means that if person A fishes with person B, then later person A fishes with person C, both combinations of person A and B are counted as well as the combination A and C.

Table 1-9. Residence Type of Individuals in Dual Permit Operations

	Both	Local	Both I	Vonlocal	Both No	onresident	Local/l	Vonlocal	Local/No	nresident	Nonlocal/l	Vonresident	Total
Year	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Count	Percent	Combinations
2004	19	16.8%	18	15.9%	57	50.4%	3	2.7%	2	1.8%	14	12.4%	113
2005	22	12.6%	32	18.4%	88	50.6%	8	4.6%	3	1.7%	21	12.1%	174
2006	26	15.4%	30	17.8%	84	49.7%	9	5.3%	3	1.8%	17	10.1%	169
2007	29	11.5%	51	20.2%	134	53.0%	5	2.0%	3	1.2%	31	12.3%	253
2008	24	9.0%	54	20.2%	134	50.2%	7	2.6%	5	1.9%	43	16.1%	267
2009	21	7.3%	42	14.6%	164	57.1%	6	2.1%	11	3.8%	43	15.0%	287
2010	32	8.9%	52	14.5%	208	58.1%	14	3.9%	7	2.0%	45	12.6%	358
2011	25	7.5%	59	17.6%	191	57.0%	12	3.6%	6	1.8%	42	12.5%	335
2012	26	7.9%	48	14.5%	191	57.9%	8	2.4%	7	2.1%	50	15.2%	330
2013	16	5.1%	55	17.5%	187	59.4%	9	2.9%	3	1.0%	45	14.3%	315
2014	21	6.7%	49	15.6%	190	60.3%	6	1.9%	6	1.9%	43	13.7%	315
2015	23	7.4%	50	16.0%	196	62.8%	6	1.9%	2	0.6%	35	11.2%	312
2016	31	8.4%	65	17.5%	222	59.8%	13	3.5%	7	1.9%	33	8.9%	371
2017	32	8.5%	61	16.3%	226	60.3%	9	2.4%	11	2.9%	36	9.6%	375

Table 1-10 reports earnings by residency type of permit holders and their operation type. Individuals that participated at any time in a dual permit operation are categorized in the dual permit operation group. Note that earnings are averaged by individual, not permit.

			Permit		Average	Percent of Permit	Percent of
		Operation	Holders	Total Gross	Gross	Holders with	Total
Year	Residency	Type	with Landings	Earnings	Earnings	Landings	<b>Gross Earnings</b>
2004		Dual	40	\$1,115,017	\$27,875	2.7%	1.3%
	Local	Single	316	\$12,979,107	\$41,073	21.4%	15.2%
	_	Combined	356	\$14,094,123	\$39,590	24.2%	16.5%
		Dual	52	\$2,830,706	\$54,437	3.5%	3.3%
	Nonlocal	Single	291	\$17,112,811	\$58,807	19.7%	20.1%
	_	Combined	343	\$19,943,516	<i>\$58,144</i>	23.3%	23.4%
		Dual	129	\$7,174,374	\$55,615	8.8%	8.4%
	Nonresident	Single	646	\$44,002,080	\$68,115	43.8%	51.6%
	_	Combined	775	<i>\$51,176,454</i>	\$66,034	52.6%	60.1%
		Dual	221	\$11,120,096	\$50,317	15.0%	13.0%
	Total	Single	1,253	\$74,093,998	<i>\$59,133</i>	<i>85.0%</i>	87.0%
		Combined	1,474	\$85,214,094	\$57,811	100.0%	100.0%
2005		Dual	52	\$2,124,939	\$40,864	3.3%	2.1%
	Local	Single	312	\$14,697,873	\$47,109	20.0%	14.5%
	_	Combined	364	<i>\$16,822,812</i>	<i>\$46,217</i>	23.4%	16.6%
		Dual	92	\$4,876,939	\$53,010	5.9%	4.8%
	Nonlocal	Single	278	\$17,847,413	\$64,199	17.9%	17.7%
	_	Combined	370	\$22,724,352	\$61,417	23.8%	22.5%
		Dual	198	\$11,169,806	\$56,413	12.7%	11.0%
	Nonresident	Single	625	\$50,392,613	\$80,628	40.1%	49.8%
	_	Combined	823	\$61,562,419	\$74,802	52.9%	60.9%
		Dual	342	\$18,171,683	<i>\$53,134</i>	22.0%	18.0%
	Total	Single	1,215	\$82,937,900	\$68,262	78.0%	82.0%
		Combined	1,557	\$101,109,583	\$64,939	100.0%	100.0%

	able 1-10. Re	ai (2017) La	Permit	T Permit Holders			
		Operation	Holders	Total Gross	Average Gross	Percent of Permit Holders with	Percent of Total
Year	Residency	Type	with Landings				Gross Earnings
i eai	Residency	i ype	with Landings	Earnings	Earnings	Landings	GIUSS Earlings
2006		Dual	60	\$2,396,999	\$39,950	3.8%	2.1%
2000	Local	Single	303	\$16,154,743	\$53,316	19.0%	13.8%
	LUCAI	Combined	363	\$18,551,742	\$55,510 \$51,107	22.7%	15.9%
	_		83	\$6,407,340	\$77,197	5.2%	5.5%
	Manlagal	Dual					
	Nonlocal	Single	303	\$22,480,723	\$74,194	19.0%	19.2%
	_	Combined	386	\$28,888,063	\$74,840	24.2%	24.7%
		Dual	186	\$13,105,345	\$70,459	11.6%	11.2%
	Nonresident	Single	662	\$56,256,517	\$84,980	41.5%	48.2%
	_	Combined	848	\$69,361,862	\$81,795	53.1%	59.4%
		Dual	329	\$21,909,684	\$66,595	20.6%	18.8%
	Total	Single	1,268	\$94,891,983	<i>\$74,836</i>	79.4%	81.2%
		Combined	1,597	\$116,801,667	<i>\$73,138</i>	100.0%	100.0%
		Б	, .	40.010.01	401 = 0=	0.637	0.007
2007		Dual	64	\$2,342,218	\$36,597	3.9%	2.0%
	Local	Single	280	\$15,346,320	\$54,808	16.9%	13.2%
	_	Combined	344	<i>\$17,688,538</i>	<i>\$51,420</i>	20.8%	15.2%
		Dual	135	\$8,686,481	\$64,344	8.2%	7.5%
	Nonlocal	Single	277	\$19,601,239	\$70,763	16.8%	16.9%
		Combined	412	<i>\$28,287,720</i>	\$68,660	24.9%	24.4%
	_	Dual	298	\$19,717,106	\$66,165	18.0%	17.0%
	Nonresident	Single	598	\$50,297,922	\$84,110	36.2%	43.4%
		Combined	896	\$70,015,029	\$78,142	54.2%	60.4%
		Dual	497	\$30,745,806	\$61,863	30.1%	26.5%
	Total	Single	1,155	\$85,245,481	\$73,806	69.9%	73.5%
		Combined	1,652	\$115,991,286	\$70,213	100.0%	100.0%
2008		Dual	59	\$2,533,684	\$42,944	3.5%	2.2%
	Local	Single	282	\$13,510,742	\$47,910	16.9%	11.9%
		Combined	341	\$16,044,425	\$47,051	20.5%	14.1%
	_	Dual	153	\$9,317,858	\$60,901	9.2%	8.2%
	Nonlocal	Single	275	\$18,638,561	\$67,777	16.5%	16.3%
		Combined	428	\$27,956,419	\$65,319	25.7%	24.5%
	_	Dual	313	\$20,343,468	\$64,995	18.8%	17.8%
	Nonresident	Single	583	\$49,663,589	\$85,186	35.0%	43.6%
		Combined	896	\$70,007,057	\$78,133	53.8%	61.4%
		Dual	525	\$32,195,010	\$61,324	31.5%	28.2%
	Total	Single	1,140	\$81,812,891	\$71,766	68.5%	71.8%
	rotar	Combined	1,665	\$114,007,901	\$68,473	100.0%	100.0%
		Jonnon	1,500	Ψ111/001/701	<i>450,110</i>	100.070	100.070
2009		Dual	58	\$3,506,436	\$60,456	3.5%	2.5%
2007	Local	Single	248	\$14,418,901	\$58,141	15.1%	10.3%
	20041	Combined	306	\$17,925,337	\$58,580	18.6%	12.9%
	_	Dual	133	\$10,685,785	\$80,344	8.1%	7.7%
	Nonlocal	Single	253	\$21,404,007	\$84,601	15.4%	15.4%
	ivornocal	Combined	386	\$32,089,792	\$83,134	23.5%	23.0%
	_	Dual	377	\$30,635,738	\$81,262	23.0%	22.0%
	Nonresident	Single	573	\$50,035,736 \$58,747,287	\$102,526	34.9%	42.1%
	IVUIII ESIUEIII	Combined	950			54.9% 57.9%	
	_		950 <b>568</b>	\$89,383,025 <b>\$44,827,959</b>	\$94,087 <b>\$78,922</b>		64.1%
	Takel	Dual			• -	34.6%	32.2%
	Total	Single	1,074	\$94,570,195	\$88,054	65.4%	67.8%
		Combined	1,642	\$139,398,154	\$84,895	100.0%	100.0%

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		0 "	Permit	T	Average	Percent of Permit	Percent of
V	Desidence	Operation	Holders	Total Gross	Gross	Holders with	Total
Year	Residency	Туре	with Landings	Earnings	Earnings	Landings	Gross Earnings
2010		Dual	83	¢E 104 000	\$61,762	4.7%	3.4%
2010	Local	Single	242	\$5,126,223 \$15,284,790	\$63,160	13.7%	10.1%
	LUCAI					18.4%	
	_	Combined	325	\$20,411,013	\$62,803	9.2%	13.5%
	A	Dual	162	\$12,924,348	\$79,780		8.6%
	Nonlocal	Single	267	\$23,178,070	\$86,809	15.1%	15.4%
	_	Combined	429	\$36,102,418	\$84,155	24.3%	23.9%
		Dual	458	\$37,955,699	\$82,873	26.0%	25.2%
	Nonresident	Single	552	\$56,315,996	\$102,022	31.3%	37.3%
	_	Combined	1,010	\$94,271,695	\$93,338	57.3%	62.5%
		Dual	703	<i>\$56,006,271</i>	<i>\$79,668</i>	39.9%	37.1%
	Total	Single	1,061	<i>\$94,778,856</i>	\$89,330	60.1%	62.9%
		Combined	1,764	<i>\$150,785,127</i>	\$85,479	100.0%	100.0%
2011		Dual	65	\$3,174,174	\$48,833	3.6%	2.2%
	Local	Single	267	\$15,108,187	\$56,585	14.9%	10.5%
		Combined	332	\$18,282,362	<i>\$55,067</i>	18.6%	12.8%
		Dual	168	\$12,513,210	\$74,483	9.4%	8.7%
	Nonlocal	Single	275	\$21,535,446	\$78,311	15.4%	15.0%
		Combined	443	\$34,048,656	<i>\$76,859</i>	24.8%	23.8%
	_	Dual	424	\$33,578,750	\$79,195	23.7%	23.4%
	Nonresident	Single	590	\$57,452,035	\$97,376	33.0%	40.1%
		Combined	1,014	\$91,030,785	\$89,774	56.7%	63.5%
		Dual	657	\$49,266,134	\$74,987	36.7%	34.4%
	Total	Single	1,132	\$94,095,668	\$83,123	63.3%	65.6%
		Combined	1,789	\$143,361,802	\$80,135	100.0%	100.0%
			.,	, , , , , , , , , , , , , , , , , , , ,	, , , , , , ,		
2012		Dual	64	\$2,491,830	\$38,935	3.6%	2.0%
	Local	Single	262	\$12,975,563	\$49,525	14.9%	10.3%
		Combined	326	\$15,467,393	\$47,446	18.5%	12.3%
	_	Dual	153	\$9,861,594	\$64,455	8.7%	7.8%
	Nonlocal	Single	279	\$19,772,709	\$70,870	15.8%	15.7%
	rvomocui	Combined	432	\$29,634,304	\$68,598	24.5%	23.5%
	_	Dual	431	\$30,177,424	\$70,017	24.4%	24.0%
	Nonresident	Single	575	\$50,632,238	\$88,056	32.6%	40.2%
	IVOITICSIUCITI	Combined	1,006	\$80,809,663	\$80,328	57.0%	64.2%
		<b>Dual</b>	648	\$42,530,849	\$65,634	36.7%	33.8%
	Total	Single	048 1,116		\$05,034 \$74,714	63.3%	33.8% 66.2%
	TUlai			\$83,380,511			
		Combined	1,764	\$125,911,359	\$71,378	100.0%	100.0%
2013		Dual	42	\$2,409,018	\$57,358	2.4%	1.8%
2013	Local	Single	42 275	\$2,409,018 \$14,475,088		2.4% 15.8%	1.8%
	LUCAI				\$52,637		
	<del>-</del>	Combined	317	\$16,884,106	\$53,262	18.2%	12.6%
	A///	Dual	163	\$10,882,414	\$66,763	9.4%	8.1%
	Nonlocal	Single	285	\$22,457,692	\$78,799	16.4%	16.7%
	_	Combined	448	\$33,340,106	\$74,420	25.7%	24.9%
		Dual	420	\$33,490,929	\$79,740	24.1%	25.0%
	Nonresident	Single	555	\$50,441,830	\$90,886	31.9%	37.6%
	_	Combined	975	\$83,932,759	\$86,085	56.0%	62.6%
		Dual	625	<i>\$46,782,361</i>	<i>\$74,852</i>	35.9%	34.9%
	Total	Single	1,115	\$87,374,610	<i>\$78,363</i>	64.1%	65.1%
		Combined	1,740	\$134,156,971	\$77,102	100.0%	100.0%

Dual	I	abie 1-10. Re	ai (2017) Ea		Γ Permit Holders			
Vear   Residency   Type   with Landings   Earnings   Earnings   Landings   Gross Earnings								
Dual								
Local   Single   268   \$18.431.567   \$48.775   \$15.0%   9.8%   17.7%   Dual   144   \$15.096,660   \$104.838   8.1%   8.0%   8.0%   Nonlocal   Single   322   \$34.371,033   \$106,161   \$18.1%   \$18.2%   26.2%	Year	Residency	Type	with Landings	Earnings	Earnings	Landings	Gross Earnings
Local   Single   268   \$18.431.567   \$48.775   \$15.0%   9.8%   17.7%   Dual   144   \$15.096,660   \$104.838   8.1%   8.0%   8.0%   Nonlocal   Single   322   \$34.371,033   \$106,161   \$18.1%   \$18.2%   26.2%								
Nonlocal   Single   322   \$21,889,976   \$68,292   \$18,196   \$11,776   \$10,000   \$10,	2014							
Dual		Local						
Nonlocal   Single   322   334,377,033   \$106,761   18,11%   18,22%   Combined   466   \$49,473,693   \$706,167   26,22%   26,22%   Nonresident   Single   571   \$73,879,615   \$1512,386   32,00%   39,22%   Combined   994   \$117,153,050   \$171,860   55,83%   62,21%   Single   7,161   \$126,882,15   \$109,120   \$6,22%   \$172,860   \$58,386   62,7%   \$170,1860   \$180,20%   \$171,153,050   \$171,860   55,83%   62,21%   \$171,153,050   \$171,860   55,83%   62,21%   \$171,153,050   \$171,860   55,83%   62,21%   \$171,153,050   \$171,860   55,83%   62,21%   \$170,128   \$189,616,179   \$105,846   \$100,00%   \$1			Combined	322	\$21,989,976	\$68,292		
Combined			Dual	144	\$15,096,660	\$104,838	8.1%	8.0%
Combined		Nonlocal	Single	322	\$34,377,033	\$106,761	18.1%	18.2%
Nonresident   Single   S71   S73,879,615   S129,306   32,0%   39,2%				466	\$49,473,693	\$106,167	26.2%	26.2%
Nonresident   Single   571   \$73,879,615   \$129,386   32,0%   39,2%   Dual   627   \$61,728,500   \$117,860   55,8%   62,7%   Dual   627   \$61,728,500   \$177,860   55,8%   62,7%   A8   \$22,8%   \$22,8%   \$28,8%   \$22,8%   \$28,8%   \$22,8%   \$28,8%   \$22,8%   \$28,8%   \$22,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,8%   \$28,97,224   \$34,8%   \$22,8%   \$28,8%   \$28,97,224   \$34,8%   \$22,8%   \$26,2%		_	Dual					
Combined   994   \$117,153,050   \$117,860   55.8%   62.7%   34.8%   32.8%   32.8%   35.8%   32.8%   35.8%   35.8%   32.8%   35.8%   3		Nonresident						
Total   Single   1,161   S126,688,215   S109,724   34,9%   32,2%   Combined   1,782   S188,616,719   S105,646   100.0%								
Total   Single   1,161   \$126,688,215   \$109,120   65.2%   67.2%   100.0%								
Dual		Total						
Dual   54   \$2,273,214   \$42,097   3.0%   2.1%		70147						
Local   Single   257   \$9,704,510   \$37,761   14.5%   9.0%			Combined	1,702	Ψ100,010,717	ψ100,010	100.070	100.070
Local   Single   257   \$9,704,510   \$37,761   14.5%   9.0%	2015		Dual	54	\$2 273 214	\$42 097	3.0%	2 1%
Nonlocal   Single	2010	Local						
Nonlocal   Single   309   \$19,329,789   \$60,827   7.8%   7.8%   7.8%   200,000   200		Local						
Nonlocal   Single   309   \$19,329,789   \$62,556   17.4%   17.9%   2000		_						
Nonresident		Monlocal						
Nonresident		rvornocar						
Nonresident		_						
Combined   1,019   \$68,568,104   \$67,290   57.3%   63.3%     Dual   614   \$37,003,345   \$60,266   34.6%   34.2%     Total   Single   1,163   \$71,266,342   \$61,278   65.4%   65.8%     Combined   1,777   \$108,269,687   \$60,928   100.0%   100.0%     2016   Dual   57   \$4,397,214   \$77,144   3.3%   2.7%     Local   Single   240   \$13,463,342   \$56,097   13.8%   83.3%     Combined   297   \$17,860,556   \$60,137   17.7%   11.1%     Dual   133   \$15,779,977   \$118,646   7.7%   9.8%     Nonlocal   Single   303   \$26,909,843   \$88,811   17.5%   16.7%     Combined   436   \$42,689,820   \$97,912   25.2%   26.5%     Dual   337   \$45,170,536   5134,037   19.4%   28.0%     Nonresident   Single   663   \$55,676,592   \$83,977   38.3%   34.5%     Combined   1,000   \$100,847,128   \$100,847   57.7%   62.5%     Total   Single   1,206   \$96,049,777   \$79,643   69.6%   59.5%     Combined   1,733   \$161,397,504   \$93,132   100.0%     2017   Dual   62   \$7,386,630   \$119,139   3.5%   3.3%     Local   Single   243   \$17,722,380   \$72,932   13.8%   7.8%     Combined   305   \$25,109,010   \$82,325   17.3%   11.1%     Local   Single   336   \$39,934,976   \$118,854   19.1%   17.6%     Combined   454   \$61,152,237   \$113,299   37.7%   33.2%     Nonresident   Single   664   \$75,230,521   \$113,299   37.7%   33.2%     Combined   1,003   \$140,201,616   \$139,782   56.9%   61.9%     Dual   519   \$93,574,887   \$100,909   70.5%   58.7%     Total   Single   1,243   \$132,887,878   \$100,909   29.5%   41.3%     Dual   519   \$93,574,887   \$100,909   29.5%   41.3		Nonrocidont						
Dual   Single   1,163   \$71,266,342   \$61,278   65.4%   65.8		Nonresident	Single					
Total   Single   1,163   \$71,266,342   \$61,278   65.4%   65.8%   100.0%   100.0%		_						
Dual   57   \$4,397,214   \$77,144   3.3%   2.7%		T						
2016         Dual         57         \$4,397,214         \$77,144         3.3%         2.7%           Local         Single         240         \$13,463,342         \$56,097         13.8%         8.3%           Combined         297         \$17,860,556         \$60,137         17.1%         11.1%           Nonlocal         Single         303         \$15,779,977         \$118,646         7.7%         9.8%           Nonlocal         Single         303         \$26,909,843         \$88,811         17.5%         16.7%           Combined         436         \$42,689,820         \$97,912         25.2%         26.5%           Dual         337         \$45,170,536         \$134,037         19.4%         28.0%           Nonresident         Single         663         \$55,676,592         \$83,977         38.3%         34.5%           Combined         1,000         \$100,847,126         \$100,847         \$77,7%         62.5%           Total         Single         1,206         \$96,049,777         \$79,643         69,6%         59,5%           Total         Single         1,206         \$96,049,777         \$79,643         69,6%         59,5%           Local         Single		I otal						
Local   Single   240   \$13,463,342   \$56,097   13.8%   8.3%			Combinea	1,///	\$108,269,687	\$60,928	100.0%	100.0%
Local   Single   240   \$13,463,342   \$56,097   13.8%   8.3%	201/		Dual	F.7	¢4.207.214	¢77 144	2.20/	2.70/
Nonlocal   Single   303   \$15,779,977   \$118,646   7.7%   9.8%     Nonlocal   Single   303   \$26,909,843   \$88,811   17.5%   16.7%     Combined   436   \$42,689,820   \$97,912   25.2%   26.5%     Dual   337   \$45,170,536   \$134,037   19.4%   28.0%     Nonresident   Single   663   \$55,676,592   \$83,977   38.3%   34.5%     Combined   1,000   \$100,847,126   \$100,847   57.7%   62.5%     Dual   527   \$65,347,727   \$123,999   30.4%   40.5%     Total   Single   1,206   \$96,049,777   \$79,643   69.6%   59.5%     Combined   1,733   \$161,397,504   \$93,132   100.0%   100.0%     2017   Dual   62   \$7,386,630   \$119,139   3.5%   3.3%     Local   Single   243   \$17,722,380   \$72,932   13.8%   7.8%     Combined   305   \$25,109,010   \$82,325   17.3%   11.1%     Dual   118   \$21,217,260   \$179,807   6.7%   9.4%     Nonlocal   Single   336   \$39,934,976   \$118,854   19.1%   17.6%     Combined   454   \$61,152,237   \$134,697   25.8%   27.0%     Dual   339   \$64,971,097   \$191,655   19.2%   28.7%     Nonresident   Single   664   \$75,230,521   \$113,299   37.7%   33.2%     Combined   1,003   \$140,201,618   \$139,782   56.9%   61.9%     Dual   519   \$93,574,987   \$180,299   29.5%   41.3%     Total   Single   1,243   \$132,887,878   \$106,909   70.5%   58.7%	2010	Local						
Dual   133   \$15,779,977   \$118,646   7.7%   9.8%     Single   303   \$26,909,843   \$88,811   17.5%   16.7%     Combined   436   \$42,689,820   \$97,912   25.2%   26.5%     Dual   337   \$45,170,536   \$134,037   19.4%   28.0%     Nonresident   Single   663   \$55,676,592   \$83,977   38.3%   34.5%     Combined   1,000   \$100,847,128   \$100,847   57.7%   62.5%     Dual   527   \$65,347,727   \$123,999   30.4%   40.5%     Combined   1,733   \$161,397,504   \$93,132   100.0%     100.0%     2017		Local						
Nonlocal   Single   303   \$26,909,843   \$88,811   17.5%   16.7%		_						
Nonresident   A36		., , ,						
Dual   337		Noniocai						
Nonresident         Single Combined         663 1,000         \$55,676,592 \$83,977         38.3% 34.5% 62.5%           Dual Dual Single Combined         527 \$65,347,727         \$123,999 \$30.4% 40.5% 59.5% 59.5% 59.5% 69.049,777         \$79,643 \$69.6% 59.5% 59.5% 69.049,777 \$79,643 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 59.5% 69.6% 69.6% 69.6% 59.5% 69.6% 69.6% 69.6% 69.6% 59.5% 69.6% 69.		_						
Combined         1,000         \$100,847,128         \$100,847         57.7%         62.5%           Dual         527         \$65,347,727         \$123,999         30.4%         40.5%           Total         Single         1,206         \$96,049,777         \$79,643         69.6%         59.5%           Combined         1,733         \$161,397,504         \$93,132         100.0%         100.0%           2017         Dual         62         \$7,386,630         \$119,139         3.5%         3.3%           Local         Single         243         \$17,722,380         \$72,932         13.8%         7.8%           Combined         305         \$25,109,010         \$82,325         17.3%         11.1%           Nonlocal         Single         336         \$39,934,976         \$179,807         6.7%         9.4%           Nonresident         454         \$61,152,237         \$134,697         25.8%         27.0%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,87								
Dual         527         \$65,347,727         \$123,999         30.4%         40.5%           Fombined         1,206         \$96,049,777         \$79,643         69.6%         59.5%           2017         Dual         62         \$7,386,630         \$119,139         3.5%         3.3%           Local         Single         243         \$17,722,380         \$72,932         13.8%         7.8%           Combined         305         \$25,109,010         \$82,325         17.3%         11.1%           Nonlocal         Single         336         \$39,934,976         \$118,854         19.1%         17.6%           Combined         454         \$61,152,237         \$134,697         25.8%         27.0%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%		Nonresident						
Total         Single Combined         1,206 Local         \$96,049,777         \$79,643         69.6% 59.5% 69.6% 59.5% 69.6%           2017         Dual Dual 62 Single 243 \$17,722,380 \$72,932 \$13.8% 7.8% 60.6% 50.6%		_						
Combined         1,733         \$161,397,504         \$93,132         100.0%           2017         Dual         62         \$7,386,630         \$119,139         3.5%         3.3%           Local         Single         243         \$17,722,380         \$72,932         13.8%         7.8%           Combined         305         \$25,109,010         \$82,325         17.3%         11.1%           Nonlocal         Single         336         \$39,934,976         \$179,807         6.7%         9.4%           Nonlocal         Single         336         \$39,934,976         \$118,854         19.1%         17.6%           Combined         454         \$61,152,237         \$134,697         25.8%         27.0%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%								
2017         Dual Single Single         243 \$17,722,380 \$72,932 \$13.8%         3.3%           Local Single Combined         243 \$17,722,380 \$72,932 \$13.8%         7.8%           Dual Dual Till         \$25,109,010 \$82,325 \$17.3%         11.1%           Nonlocal Nonlocal Single Single Single Combined A54 \$21,217,260 \$179,807 \$6.7%         9.4%           Nonresident Single Combined Single Si		Total						
Local Combined         Single Combined         243 305         \$17,722,380 \$72,932         13.8% 7.8% 11.1%           Nonlocal Nonlocal Nonlocal Interpretation         Dual 118 \$21,217,260 \$179,807			Combined	1,733	\$161,397,504	<i>\$93,132</i>	100.0%	100.0%
Local Combined         Single Combined         243 305         \$17,722,380 \$72,932         13.8% 7.8% 11.1%           Nonlocal Nonlocal Nonlocal Interpretation         Dual 118 \$21,217,260 \$179,807								
Nonlocal         Combined         305         \$25,109,010         \$82,325         17.3%         11.1%           Nonlocal         Dual         118         \$21,217,260         \$179,807         6.7%         9.4%           Single         336         \$39,934,976         \$118,854         19.1%         17.6%           Combined         454         \$61,152,237         \$134,697         25.8%         27.0%           Dual         339         \$64,971,097         \$191,655         19.2%         28.7%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%	2017							
Nonlocal         Dual         118         \$21,217,260         \$179,807         6.7%         9.4%           Single         336         \$39,934,976         \$118,854         19.1%         17.6%           Combined         454         \$61,152,237         \$134,697         25.8%         27.0%           Dual         339         \$64,971,097         \$191,655         19.2%         28.7%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%		Local						
Nonlocal         Single Combined         336 454         \$39,934,976         \$118,854         19.1%         17.6%           Dual         339         \$61,152,237         \$134,697         25.8%         27.0%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%		_						
Combined         454         \$61,152,237         \$134,697         25.8%         27.0%           Dual         339         \$64,971,097         \$191,655         19.2%         28.7%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%								
Nonresident         Dual         339         \$64,971,097         \$191,655         19.2%         28.7%           Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%		Nonlocal	Single	336	\$39,934,976	\$118,854		17.6%
Nonresident         Single Combined         664 1,003         \$75,230,521         \$113,299         37.7%         33.2%           Dual         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%			Combined	454	\$61,152,237	<i>\$134,697</i>		
Nonresident         Single         664         \$75,230,521         \$113,299         37.7%         33.2%           Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%			Dual	339	\$64,971,097	\$191,655	19.2%	28.7%
Combined         1,003         \$140,201,618         \$139,782         56.9%         61.9%           Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%		Nonresident	Single	664				
Dual         519         \$93,574,987         \$180,299         29.5%         41.3%           Total         Single         1,243         \$132,887,878         \$106,909         70.5%         58.7%								
Total Single 1,243 \$132,887,878 \$106,909 70.5% 58.7%								
		Total						
COMPILE 1.702 507/0.407.003 507/0.070 100.070 100.070		70.07	Combined	1,762	\$226,462,865	\$128,526	100.0%	100.0%

#### Age of S03T Permit Holders

Table 1-11. Mean Age of Select CFEC Permit Holders and the General Alaskan Population

	01010	Combined	Statewide	Statewide	Mean AK
		Bristol Bay		All	Working
Year	S03T	Salmon	Gillnet	Permits	Age
1980	42.9	40.1	42.1	38.9	33.4
1981	42.8	40.0	41.9	39.9	33.5
1982	42.2	39.8	41.4	40.0	33.6
1983	42.1	39.8	41.4	40.2	33.7
1984	42.3	40.2	41.7	40.4	33.8
1985	42.6	40.6	41.9	40.8	34.0
1986	42.9	40.8	42.0	41.0	34.2
1987	43.2	41.2	42.3	40.9	34.5
1988	43.3	41.4	42.6	41.2	34.9
1989	43.7	42.0	42.8	41.5	35.3
1990	44.2	42.5	43.2	42.0	35.5
1991	44.6	42.9	43.7	42.5	35.9
1992	44.9	43.2	44.2	42.9	36.2
1993	45.3	43.7	44.7	43.5	36.5
1994	45.7	44.1	45.1	44.0	36.7
1995	45.8	44.4	45.3	44.4	37.0
1996	46.1	44.6	45.5	44.8	37.2
1997	46.6	45.0	46.0	45.1	37.4
1998	46.7	45.3	46.2	45.6	37.6
1999	47.2	45.7	46.7	46.0	37.8
2000	47.7	46.0	47.1	46.4	37.9
2001	48.0	46.3	47.6	46.9	38.1
2002	48.6	47.0	48.2	47.4	38.3
2003	48.8	47.2	48.5	47.9	38.4
2004	48.9	47.2	48.7	48.2	38.6
2005	48.5	46.7	48.5	48.4	38.7
2006	48.6	46.6	48.6	48.7	38.8
2007	47.7	46.3	48.3	48.9	38.9
2008	47.8	46.4	48.4	49.0	39.0
2009	47.8	46.4	48.4	49.3	39.1
2010	47.5	46.3	48.1	49.5	39.2
2011	47.7	46.6	48.0	49.6	39.4
2012	47.6	46.7	47.8	49.8	39.4
2013	47.5	46.4	47.7	50.0	39.5
2014	47.6	46.5	47.8	50.2	39.5
2015	47.9	46.8	48.1	50.6	39.5
2016	48.1	47.2	48.4	50.9	39.6
2017	48.1	47.3	48.7	51.3	39.6

- Mean AK Working Age is the annual average age of all Alaskans age 16-64 as reported by the Alaska Department of Labor and Workforce Development, Research and Analysis Section.
- Age data from the CFEC permit file is as of December 31st of each year.

Table 1-11 shows the annual mean age of five different cohorts of people: 1) Bristol Bay salmon drift gillnet (S03T) permit holders; 2) combined Bristol Bay salmon permit holders; 3) statewide salmon drift gillnet permit holders 4) all CFEC limited entry permit holders; and 5) the Alaskan working age population.

Note that these figures include ages of permit holders for both transferable and non-transferable permits; however, there were no non-transferable S03T permits issued. Some individuals hold permits in more than one fishery; in these cases, the age of the permit holder is counted once for each permit that he or she holds.

The mean age of the general Alaskan working age population has increased 6.1 years between 1980 and 2017, which represents an 18.4% increase. The percent change in ages over the same period for all CFEC permit holders was 31.7% (12.4 years), 15.5% (6.5 years) for the statewide salmon drift gillnet permit holders, and 18.1% (7.3 years) for the combined Bristol Bay salmon permit holders.

For S03T permit holders, the mean age increased 11.9% (5.1 years).

#### S03T Permit Value

Many permit transfers are non-monetary transactions (see Table 1-2). Table 1-12 considers solely arms-length market transactions where permits are sold. CFEC estimated values are expressed in both nominal and real (adjusted for inflation) terms.

Table 1-12. CFEC Estimated Value of Bristol Bay Salmon Drift Gillnet Permits

	S03T Permit		Nominal		Real
Year	Sales	Permit Value	Standard Deviation	Permit Value	Standard Deviation
1982	114	\$95,936	-	\$243,687	-
1983	101	\$98,923	-	\$243,454	-
1984	88	\$116,905	-	\$275,801	-
1985	89	\$117,983	-	\$268,773	-
1986	97	\$124,605	-	\$278,679	-
1987	80	\$130,137	-	\$280,803	-
1988	75	\$173,406	-	\$359,301	-
1989	48	\$248,802	-	\$491,825	-
1990	61	\$216,033	-	\$405,157	-
1991	58	\$207,800	\$26,150	\$373,979	\$47,062
1992	62	\$193,000	\$29,000	\$337,193	\$50,666
1993	61	\$199,600	\$20,500	\$338,588	\$34,775
1994	76	\$165,700	\$19,850	\$274,065	\$32,832
1995	83	\$195,000	\$22,900	\$313,638	\$36,832
1996	64	\$171,800	\$11,950	\$268,398	\$18,669
1997	63	\$153,800	\$23,850	\$234,888	\$36,424
1998	68	\$99,500	\$14,800	\$149,628	\$22,256
1999	51	\$89,700	\$10,100	\$131,976	\$14,860
2000	64	\$80,500	\$15,100	\$114,589	\$21,494
2001	73	\$34,700	\$11,250	\$48,027	\$15,571
2002	90	\$19,700	\$3,000	\$26,842	\$4,088
2003	116	\$29,300	\$4,550	\$39,033	\$6,061
2004	85	\$37,000	\$4,400	\$48,012	\$5,710
2005	142	\$51,200	\$9,250	\$64,261	\$11,610
2006	99	\$75,000	\$5,850	\$91,190	\$7,113
2007	147	\$79,400	\$5,000	\$93,867	\$5,911
2008	88	\$89,800	\$5,550	\$102,236	\$6,319
2009	101	\$78,300	\$6,500	\$89,462	\$7,427
2010	127	\$102,100	\$15,350	\$114,772	\$17,255
2011	85	\$143,900	\$15,600	\$156,810	\$17,000
2012	80	\$110,800	\$12,350	\$118,293	\$13,185
2013	86	\$100,400	\$13,950	\$105,642	\$14,678
2014	75	\$149,500	\$11,150	\$154,795	\$11,545
2015	53	\$148,200	\$22,200	\$153,267	\$22,959
2016	64	\$109,300	\$13,200	\$111,628	\$13,481
2017	76	\$133,300	\$6,050	\$133,300	\$6,050

Permit values represent averages of all arms-length sale transactions over the year. Beginning in 1991, additional data from recent months in the preceding year may be included until at least four observations can be averaged.

The Standard Deviation was not calculated prior to 1991.

Real permit values were calculated using the 2017 Consumer Price Index from the U.S. Bureau of Labor Statistics.

### Bristol Bay Salmon Drift Gillnet Vessel Characteristics

Table 1-13 reports on various vessel characteristics of the Bristol Bay salmon drift gillnet fleet since 1978. Reported in this table are the age, length, horsepower, hold refrigeration, and hold capacity. This data is from the vessel license file which includes voluntarily supplied information on vessels. The first column of each category is the count of vessels with the described characteristics; other statistics reported include the 25<sup>th</sup> percentile, median, and 75<sup>th</sup> percentile.

Table 1-13. Bristol Bay Salmon Drift Gillnet Vessel Characteristics

	Vessel						Ιρ	ngth			Horse	epower		Refric	eration	า		Hold C	apacity	
Year	Count	Count			75%	Count	25%	Median	75%	Count	25%	Median	75%	Considered	•	. %	Count	25%	Median	75%
1978	1,563	1,457	5	13	18	1,510	27	32	32	1,469	95	160	220	1,245	9	0.7%	559	160	200	300
1979	1,711	1,619	2	11	18	1,643	28	32	32	1,535	110	165	225	1,381	14	1.0%	662	175	216	300
1980	1,802	1,682	1	7	19	1,695	29	32	32	1,532	130	185	270	1,451	15	1.0%	759	200	250	350
1981	1,786	1,695	2	5	18	1,701	29	32	32	1,554	140	200	270	1,490	14	0.9%	744	200	250	350
1982	1,802	1,729	2	4	17	1,731	30	32	32	1,592	160	210	280	1,576	14	0.9%	790	200	269	360
1983	1,802	1,742	3	5	17	1,741	30	32	32	1,661	165	225	286	1,622	13	0.8%	839	200	280	360
1984	1,838	1,779	4	5	17	1,783	31	32	32	1,719	165	230	300	1,681	15	0.9%	902	200	300	375
1985	1,829	1,802	5	6	16	1,805	31	32	32	1,746	165	250	315	1,708	18	1.1%	966	200	300	396
1986	1,849	1,843	5	7	15	1,846	32	32	32	1,790	185	250	320	1,753	27	1.5%	1,031	200	300	400
1987	1,861	1,857	5	8	16	1,859	32	32	32	1,795	185	260	320	1,753	30	1.7%	1,030	200	300	400
1988	1,867	1,864	6	9	14	1,865	32	32	32	1,813	185	260	330	1,761	30	1.7%	1,075	210	300	400
1989	1,892	1,891	6	9	12	1,891	32	32	32	1,847	200	260	330	1,795	43	2.4%	1,102	217	300	400
1990	1,905	1,904	7	10	13	1,904	32	32	32	1,859	200	270	330	1,784	58	3.3%	1,102	225	312	400
1991	1,894	1,894	7	11	13	1,894	32	32	32	1,859	210	270	350	1,769	77	4.4%	1,099	240	320	407
1992	1,912	1,912	8	12	14	1,912	32	32	32	1,879	210	270	350	1,789	90	5.0%	1,131	240	320	405
1993	1,918	1,918	8	13	15	1,918	32	32	32	1,883	210	275	350	1,788	108	6.0%	1,119	240	320	407
1994	1,889	1,888	9	14	16	1,889	32	32	32	1,853	220	280	375	1,760	130	7.4%	1,113	240	321	405
1995	1,915	1,913	9	15	17	1,915	32	32	32	1,875	225	286	380	1,779	155	8.7%	1,119	245	325	420
1996	1,921	1,920	9	16	17	1,921	32	32	32	1,877	230	300	400	1,779	181	10.2%	1,103	250	325	430
1997	1,898	1,897	10	16	18	1,898	32	32	32	1,860	235	300	420	1,763	197	11.2%	1,073	250	325	430
1998	1,868	1,867	11	18	19	1,868	32	32	32	1,833	235	300	425	1,736	206	11.9%	1,047	240	325	430
1999	1,868	1,866	12	18	20	1,868	32	32	32	1,833	235	300	425	1,732	213	12.3%	1,038	240	323	430
2000	1,836	1,836	12	19	21	1,836	32	32	32	1,805	240	310	425	1,712	213	12.4%	1,033	240	325	430
2001	1,567	1,566	13	20	22	1,567	32	32	32	1,539	240	310	425	1,468	188	12.8%	884	240	320	430
2002	1,175	1,170	14	20	23	1,175	32	32	32	1,152	240	306	425	1,094	153	14.0%	645	240	325	450
2003	1,407	1,404	15	21	24	1,407	32	32	32	1,378	250	310	425	1,311	183	14.0%	757	240	325	450
2004	1,366	1,362	16	22	25	1,366	32	32	32	1,339	250	310	430	1,270	191	15.0%	733	240	325	450
2005	1,383	1,381	17	23	26	1,383	32	32	32	1,354	250	310	425	1,297	204	15.7%	759	240	321	430
2006	1,448	1,446	17	24	27	1,448	32	32	32	1,421	250	315	430	1,362	217	15.9%	789	240	325	450
2007	1,398	1,397	18	25	28	1,398	32	32	32	1,371	250	320	430	1,322	225	17.0%	767	240	325	450
2008	1,393	1,392	19	26	29	1,393	32	32	32	1,370	250	320	430	1,321	236	17.9%	767	240	325	450
2009	1,351	1,350	20	27	30	1,351	32	32	32	1,331	250	320	435	1,285	250	19.5%	747	245	325	450
2010	1,401	1,400	21	28	31	1,401	32	32	32	1,377	250	320	435	1,337	279	20.9%	781	250	334	450
2011	1,442	1,442	22	29	32	1,442	32	32	32	1,414	250	320	435	1,386	320	23.1%	801	245	334	450
2012	1,429	1,429	23	29	33	1,429	32	32	32	1,401	250	330	450	1,382	368	26.6%	813	240	325	451
2013	1,407	1,407	23	30	34	1,407	32	32	32	1,379	250	330	450	1,359	395	29.1%	796	248	325	450
2014	1,463	1,462	24	31	35	1,462	32	32	32	1,428	260	330	460	1,409	430	30.5%	825	245	340	480
2015	1,474	1,474	25	32	36	1,474	32	32	32	1,445	260	350	460	1,424	465	32.7%	843	250	350	480
2016	1,371	1,366	25	32	36	1,366	32	32	32	1,344	260	350	480	1,321	484	36.6%	776	250	350	490
2017	1,386	1,386	26	33	37	1,386	32	32	32	1,366	265	370	500	1,337	518	38.7%	777	250	350	500
Total	4,428					4,239	28	32	32	4,074	135	250	350	3,871	576	14.9%	1,993	200	300	400

<sup>•</sup> Total includes every vessel used in this fishery from 1978 to 2017.

Table 1-14 provides additional Bristol Bay salmon drift gillnet vessel characteristics. Included are statistics of engine propulsion and hull material for each year since 1978.

Table 1-14. Additional Bristol Bay Salmon Drift Gillnet Vessel Characteristics

	Vessel		En	gine Pov	wer					ŀ	Hull Mate	eria	ıl				
Year	Count	Count	Di∈	esel	G	ias	Count	Alun	ninum	Fiber	rglass	· ·	Steel	R	ubber		ood
1978	1,563	1,503	320	21.3%	1,183	<i>78.7%</i>	1,512	117	7.7%	262	17.3%	1	0.1%	0	0.0%	1,132	74.9%
1979	1,711	1,625	465	28.6%	1,160	71.4%	1,638	186	11.4%	410	25.0%	1	0.1%	0	0.0%	1,041	63.6%
1980	1,802	1,695	680	40.1%	1,015	59.9%	1,686	251	14.9%	602		0	0.0%	0	0.0%	833	49.4%
1981	1,786	1,704	723	42.4%	981	57.6%	1,687	268	<i>15.9%</i>	638	37.8%	2	0.1%	0	0.0%	779	46.2%
1982	1,802	1,734	839	48.4%	895	51.6%	1,725	314	18.2%	735		2	0.1%	0	0.0%	674	39.1%
1983	1,802	1,743	896	51.4%	847	48.6%	1,740	338	19.4%	774	44.5%	2	0.1%	0	0.0%	626	36.0%
1984	1,838	1,781	953	53.5%	828	46.5%	1,780	371	20.8%	829	46.6%	1	0.1%	0	0.0%	579	32.5%
1985	1,829	1,803	1,016	56.4%	787	43.6%	1,802	398	22.1%	883	49.0%	1	0.1%	0	0.0%	520	28.9%
1986	1,849	1,839	1,094	59.5%	745	40.5%	1,843	450	24.4%	918		1	0.1%	0	0.0%	474	25.7%
1987	1,861	1,844	1,118	60.6%	726	39.4%	1,856	472	25.4%	940		1	0.1%	0	0.0%	443	23.9%
1988	1,867	1,856	1,187	64.0%	669	36.0%	1,861	508	27.3%	952	51.2%	1	0.1%	0	0.0%	400	21.5%
1989	1,892	1,883	1,250	66.4%	633	33.6%	1,888	557	29.5%	986	52.2%	1	0.1%	0	0.0%	344	18.2%
1990	1,905	1,892	1,295	68.4%	597	31.6%	1,899	597	31.4%	991		0	0.0%		0.0%	311	16.4%
1991	1,894	1,888	1,334	70.7%	554	29.3%	1,888	619	32.8%	996		0	0.0%		0.0%	273	14.5%
1992	1,912	1,905	1,377	72.3%	528	27.7%	1,906	634	33.3%	1,017		0	0.0%		0.0%	255	13.4%
1993	1,918	1,908	1,412	74.0%	496	26.0%	1,911	672	<i>35.2%</i>	1,006		0	0.0%	0	0.0%	233	12.2%
1994	1,889	1,880	1,430	76.1%	450	23.9%	1,883	679	36.1%	993		0			0.0%	211	11.2%
1995	1,915	1,900	1,477	77.7%	423	22.3%	1,910	716	37.5%	1,001	52.4%	1			0.0%	192	10.1%
1996	1,921	1,902	1,505	79.1%	397	20.9%	1,916	754	39.4%	989		0	0.0%	0	0.0%	173	9.0%
1997	1,898	1,882	1,516	80.6%	366	19.4%	1,892	767	40.5%	974		0	0.0%		0.0%	151	8.0%
1998	1,868	1,855	1,500	80.9%	355	19.1%	1,864	753	40.4%	960		0	0.0%		0.0%	151	8.1%
1999	1,868	1,856	1,505	81.1%	351	18.9%	1,865	765	41.0%	963		0	0.0%	0	0.0%	137	7.3%
2000	1,836	1,825	1,497	82.0%	328	18.0%	1,834	765	41.7%	952		0			0.0%	117	6.4%
2001	1,567	1,557	1,269	81.5%	288	18.5%	1,565	672	42.9%	805		0	0.0%		0.0%	88	5.6%
2002	1,175	1,165	938	80.5%	227	19.5%	1,173	525	44.8%	591		0	0.0%	1	0.1%	56	4.8%
2003	1,407	1,397	1,144	81.9%	253	18.1%	1,406	626	44.5%	716		0	0.0%	1	0.1%	63	4.5%
2004	1,366	1,356	1,128	83.2%	228	16.8%	1,365	613	44.9%	698		0	0.0%	1	0.1%	53	3.9%
2005	1,383	1,372	1,138	82.9%	234	17.1%	1,383	639	46.2%	695		0	0.0%	1	0.1%	48	3.5%
2006	1,448	1,438	1,190	82.8%	248	17.2%	1,448	694	47.9%	712		0	0.0%	1	0.1%	41	2.8%
2007	1,398	1,389	1,174	84.5%	215	15.5%	1,398	667	47.7%	693		0	0.0%	1	0.1%	37	2.6%
2008	1,393	1,385	1,182	85.3%	203	14.7%	1,393	669	48.0%	686	49.2%	0	0.0%	1	0.1%	37	2.7%
2009	1,351	1,343	1,163	86.6%	180	13.4%	1,351	658	48.7%	661		0	0.0%	0	0.0%	32	2.4%
2010	1,401	1,394	1,202	86.2%	192	13.8%	1,401	688	49.1%	685		0	0.0%		0.0%	28	2.0%
2011	1,442	1,435	1,248	87.0%	187	13.0%	1,442	708	49.1%	707		0	0.0%		0.0%	27	1.9%
2012	1,429	1,423	1,250	87.8%	173	12.2%	1,429	716	50.1%	690		0	0.0%		0.0%	23	1.6%
2013	1,407	1,402	1,240	88.4%	162	11.6%	1,407	704	50.0%	680		0	0.0%		0.0%	23	1.6%
2014	1,463	1,456	1,289	88.5%	167	11.5%	1,462	738	50.5%	699		0	0.0%		0.0%	25	1.7%
2015	1,474	1,469	1,309	89.1%	160	10.9%	1,474	744	50.5%	709		0	0.0%		0.0%	21	1.4%
2016	1,371	1,362	1,233	90.5%	129	9.5%	1,366	711	52.0%	642		0	0.0%	0	0.0%	13	1.0%
2017	1,386	1,383	1,264	91.4%	119	8.6%	1,386	717	51.7%	659		0	0.0%	0	0.0%	10	0.7%
Total	4,428	4,202	2,239	53.3%	1,963	46.7%	4,224	1,369	32.4%	1,447	34.3%	4	U. 1%	ı	0.0%	1,403	33.2%

• Total includes every vessel used in this fishery from 1978 to 2017.

### **Participation and Earnings**

Earnings are estimated from weighted average ex-vessel prices, and as noted earlier, largely stem from the ADF&G Commercial Operators Annual Report and fish ticket values. Earnings shown in Figure 1-5 are for both nominal and real dollars using the 2017 Consumer Price Index from the U.S. Bureau of Labor Statistics.

Permit counts include interim-entry permits and permanent permits. Interim-entry permits are issued to individuals during the period when their applications for permanent permits are in adjudication. The last year an interim-entry permit was held for the Bristol Bay salmon drift gillnet fishery was in 2007. Some individuals made landings on both an interim-entry permit and subsequently on their newly issued permanent permit in the same year; for these instances, only the permanent permit is counted in this report.

Table 1-15 reports the number of permits issued, permits and vessels with landings, and estimated gross earnings in the Bristol Bay salmon drift gillnet fishery from 1975 to 2017. Note that the figures by permit in this table span the entire year, regardless of who held the permit or however many times the permit was transferred.

Table 1-16 reports the number of permit holders (people) and estimated real (inflation-adjusted) gross earnings by each resident type.

Table 1-17 breaks out participation and earnings by ADF&G salmon management area with real ex-vessel values. Note that some permits are used to record landings in more than one district.

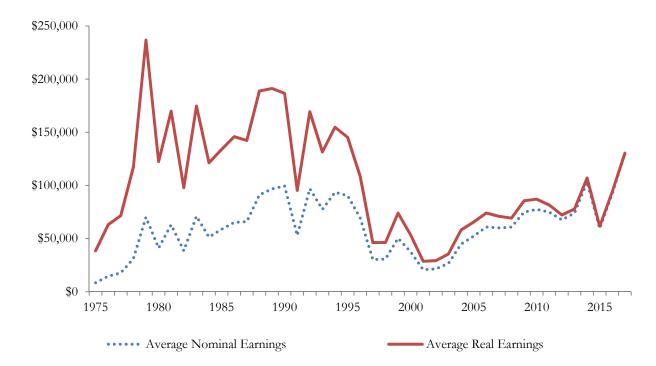


Figure 1-5. Estimated Nominal and Real Average Gross Earnings Per Bristol Bay Salmon Drift Gillnet Permit

Real earnings are adjusted for inflation using the 2017 U.S. Bureau of Labor Statistics Consumer Price Index.

Table 1-15. Estimated Total Gross Earnings (Real and Nominal) for the Bristol Bay Salmon Drift Gillnet Fishery, With Average Earnings (Real) by Permit and Vessel, 1975-2017

	Permits	Total Gross	Earnings	Permits With	Average Real	Vessels With	Average Real
Year	Issued	Nominal	Real	Landings	Earnings	Landings	Vessel Earnings
1975	1,823	\$10,529,539	\$47,973,987	1,246	\$38,502	1,360	\$35,275
1976	1,706	\$19,859,648	\$85,553,550	1,355	\$63,139	1,412	\$60,590
1977	1,725	\$24,058,389	\$97,313,404	1,359	\$71,607	1,440	\$67,579
1978	1,772	\$49,183,042	\$184,904,100	1,575	\$117,399	1,563	\$118,301
1979	1,800	\$120,196,589	\$405,820,769	1,714	\$236,768	1,711	\$237,183
1980	1,827	\$72,583,988	\$215,919,747	1,764	\$122,403	1,802	\$119,822
1981	1,827	\$112,487,059	\$303,331,440	1,785	\$169,934	1,786	\$169,838
1982	1,824	\$69,074,998	\$175,457,652	1,792	\$97,912	1,802	\$97,368
1983	1,822	\$127,608,313	\$314,049,695	1,797	\$174,763	1,802	\$174,278
1984	1,819	\$92,757,369	\$218,832,399	1,804	\$121,304	1,838	\$119,060
1985	1,834	\$106,696,595	\$243,061,983	1,815	\$133,918	1,829	\$132,893
1986	1,838	\$118,928,486	\$265,983,125	1,823	\$145,904	1,849	\$143,852
1987	1,837	\$120,369,596	\$259,727,071	1,824	\$142,394	1,861	\$139,563
1988	1,839	\$167,443,171	\$346,945,648	1,837	\$188,865	1,867	\$185,831
1989	1,867	\$179,466,290	\$354,764,331	1,855	\$191,248	1,892	\$187,508
1990	1,878	\$186,085,765	\$348,992,675	1,869	\$186,727	1,905	\$183,198
1991	1,881	\$99,230,409	\$178,585,593	1,873	\$95,347	1,894	\$94,290
1992	1,884	\$182,217,012	\$318,353,771	1,879	\$169,427	1,912	\$166,503
1993	1,886	\$145,375,898	\$246,605,814	1,875	\$131,523	1,918	\$128,574
1994	1,887	\$174,569,899	\$288,735,315	1,865	\$154,818	1,889	\$152,851
1995	1,888	\$170,029,398	\$273,475,106	1,882	\$145,311	1,915	\$142,807
1996	1,891	\$130,612,195	\$204,051,378	1,884	\$108,308	1,921	\$106,221
1997	1,899	\$56,691,067	\$86,580,151	1,875	\$46,176	1,898	\$45,617
1998	1,899	\$57,202,946	\$86,022,000	1,858	\$46,298	1,868	\$46,050
1999	1,898	\$92,895,948	\$136,678,600	1,847	\$74,000	1,868	\$73,168
2000	1,890	\$68,412,338	\$97,382,302	1,823	\$53,419	1,836	\$53,040
2001	1,883	\$32,414,815	\$44,864,594	1,566	\$28,649	1,567	\$28,631
2002	1,878	\$25,432,417	\$34,652,552	1,184	\$29,267	1,175	\$29,492
2003	1,867	\$37,999,418	\$50,621,833	1,424	\$35,549	1,407	\$35,979
2004	1,860	\$65,669,641	\$85,214,094	1,465	\$58,167	1,366	\$62,382
2005	1,862	\$80,559,324	\$101,109,583	1,542	\$65,570	1,383	\$73,109
2006	1,860	\$96,064,034	\$116,801,667	1,577	\$74,066	1,448	\$80,664
2007	1,862	\$98,114,659	\$115,991,286	1,633	\$71,030	1,398	\$82,969
2008	1,863	\$100,139,700	\$114,007,901	1,645	\$69,306	1,393	\$81,843
2009	1,863	\$122,005,800	\$139,398,154	1,628	\$85,625	1,351	\$103,181
2010	1,863	\$134,136,756	\$150,785,127	1,731	\$87,109	1,401	\$107,627
2011	1,862	\$131,558,667	\$143,361,802	1,758	\$81,548	1,442	\$99,419
2012	1,862	\$117,936,083	\$125,911,359	1,743	\$72,238	1,429	\$88,112
2013	1,862	\$127,500,022	\$134,156,971	1,723	\$77,862	1,407	\$95,350
2014	1,863	\$182,165,338	\$188,616,719	1,762	\$107,047	1,463	\$128,925
2015	1,864	\$104,690,585	\$108,269,687	1,757	\$61,622	1,474	\$73,453
2016	1,863	\$158,030,886	\$161,397,504	1,714	\$94,164	1,371	\$117,722
2017	1,863	\$226,462,865	\$226,462,865	1,737	\$130,376	1,386	\$163,393

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interim-entry permits that were issued as permanent permits in the same year..

Table 1-16. Estimated Real Gross Earnings for Permit Holders in the Bristol Bay Salmon Drift Gillnet Fishery by Resident Type, 1975-2017

		Loca	•		Nonloca	al		Nonresi	dent		Total	
		Gross	Earnings		Gross	Earnings		Gross	Earnings		Gross	Earnings
Year	People	Average	Total	People	Average	Total	People	Average	Total	People	Average	Total
1975	463	\$28,001	\$12,964,691	217	\$36,646	\$7,952,113	570	\$47,469	\$27,057,184	1,250	\$38,379	\$47,973,987
1976	504	\$63,714	\$32,111,971	229	\$57,269	\$13,114,520	628	\$64,210	\$40,323,948	1,362	\$62,815	\$85,553,550
1977	529	\$64,953	\$34,359,985	231	\$70,190	\$16,213,878	603	\$77,512	\$46,739,541	1,363	\$71,396	\$97,313,404
1978	604	\$112,745	\$68,097,774	295	\$100,190	\$29,555,905	688	\$126,817	\$87,250,421	1,587	\$116,512	\$184,904,100
1979	636	\$159,874	\$101,679,845	350	\$220,516	\$77,180,514	745	\$304,645	\$226,960,411	1,731	\$234,443	\$405,820,769
1980	647	\$93,445	\$60,458,668	365	\$128,273	\$46,819,668	770	\$141,093	\$108,641,412	1,782	\$121,167	\$215,919,747
1981	653	\$132,384	\$86,446,790	387	\$169,527	\$65,606,829	772	\$195,956	\$151,277,820	1,812	\$167,401	\$303,331,440
1982	638	\$81,332	\$51,889,795	406	\$113,758	\$46,185,584	769	\$100,627	\$77,382,273	1,813	\$96,778	\$175,457,652
1983	630	\$117,421	\$73,975,545	432	\$177,870	\$76,839,891	756	\$215,918	\$163,234,259	1,818	\$172,745	\$314,049,695
1984	632	\$89,539	\$56,588,374	429	\$125,683	\$53,918,063	777	\$139,416	\$108,325,961	1,838	\$119,060	\$218,832,399
1985	611	\$94,192	\$57,551,133	447	\$149,298	\$66,736,023	776	\$153,060	\$118,774,827	1,834	\$132,531	\$243,061,983
1986	596	\$118,621	\$70,697,836	468	\$149,775	\$70,094,844	797	\$157,077	\$125,190,445	1,861	\$142,925	\$265,983,125
1987	604	\$114,371	\$69,080,171	462	\$145,640	\$67,285,645	794	\$155,367	\$123,361,256	1,860	\$139,638	\$259,727,071
1988	583	\$158,468	\$92,386,878	466	\$195,554	\$91,128,138	829	\$197,142	\$163,430,632	1,878	\$184,742	\$346,945,648
1989	579	\$144,238	\$83,513,573	462	\$184,431	\$85,206,955	854	\$217,850	\$186,043,803	1,895	\$187,211	\$354,764,331
1990	557	\$132,459	\$73,779,468	488	\$171,530	\$83,706,843	868	\$220,629	\$191,506,365	1,913	\$182,432	\$348,992,675
1991	538	\$70,367	\$37,857,381	477	\$96,040	\$45,811,291	887	\$107,009	\$94,916,921	1,902	\$93,894	\$178,585,593
1992	539	\$112,986	\$60,899,663	462	\$167,385	\$77,331,829	923	\$195,149	\$180,122,278	1,924	\$165,465	\$318,353,771
1993	506	\$102,563	\$51,896,799	467	\$128,008	\$59,779,898	954	\$141,435	\$134,929,117	1,927	\$127,974	\$246,605,814
1994	498	\$101,987	\$50,789,744	475	\$147,480	\$70,052,819	950	\$176,729	\$167,892,752	1,923	\$150,148	\$288,735,315
1995	469	\$102,409	\$48,029,610	485	\$132,258	\$64,145,015	982	\$164,257	\$161,300,482	1,936	\$141,258	\$273,475,106
1996	456	\$83,613	\$38,127,455	477	\$99,710	\$47,561,597	992	\$119,317	\$118,362,325	1,925	\$106,001	\$204,051,378
1997	456	\$33,156	\$15,118,984	468	\$47,620	\$22,286,261	987	\$49,823	\$49,174,906	1,911	\$45,306	\$86,580,151
1998	459	\$39,637	\$18,193,164	444	\$44,566	\$19,787,109	983	\$48,873	\$48,041,728	1,886	\$45,611	\$86,022,000
1999	454	\$62,572	\$28,407,634	442	\$71,322	\$31,524,148	976	\$78,634	\$76,746,818	1,872	\$73,012	\$136,678,600
2000	436	\$45,867	\$19,998,214	450	\$49,645	\$22,340,028	957	\$57,517	\$55,044,061	1,843	\$52,839	\$97,382,302
2001	401	\$21,628	\$8,672,857	379	\$25,616	\$9,708,316	797	\$33,229	\$26,483,420	1,577	\$28,449	\$44,864,594
2002	311	\$15,433	\$4,799,761	264	\$31,191	\$8,234,351	611	\$35,382	\$21,618,440	1,186	\$29,218	\$34,652,552
2003	363	\$28,641	\$10,396,559	328	\$34,219	\$11,223,737	740	\$39,191	\$29,001,537	1,431	\$35,375	\$50,621,833
2004	356	\$39,590	\$14,094,123	343	\$58,144	\$19,943,516	775	\$66,034	\$51,176,454	1,474	\$57,811	\$85,214,094
2005	364	\$46,217	\$16,822,812	370	\$61,417	\$22,724,352	823	\$74,802	\$61,562,419	1,557	\$64,939	\$101,109,583
2006	363	\$51,107	\$18,551,742	386	\$74,840	\$28,888,063	848	\$81,795	\$69,361,862	1,597	\$73,138	\$116,801,667
2007	344	\$51,420	\$17,688,538	412	\$68,660	\$28,287,720	896	\$78,142	\$70,015,029	1,652	\$70,213	\$115,991,286
2008	341	\$47,051	\$16,044,425	428	\$65,319	\$27,956,419	896	\$78,133	\$70,007,057	1,665	\$68,473	\$114,007,901
2009	306	\$58,580	\$17,925,337	386	\$83,134	\$32,089,792	950	\$94,087	\$89,383,025	1,642	\$84,895	\$139,398,154
2010	325	\$62,803	\$20,411,013	429	\$84,155	\$36,102,418	1,010	\$93,338	\$94,271,695	1,764	\$85,479	\$150,785,127
2011	332	\$55,067	\$18,282,362	443	\$76,859	\$34,048,656	1,014	\$89,774	\$91,030,785	1,789	\$80,135	\$143,361,802
2012	326	\$47,446	\$15,467,393	432	\$68,598	\$29,634,304	1,006	\$80,328	\$80,809,663	1,764	\$71,378	\$125,911,359
2013	317	\$53,262	\$16,884,106	448	\$74,420	\$33,340,106	975	\$86,085	\$83,932,759	1,740	\$77,102	\$134,156,971
2014	322	\$68,292	\$21,989,976 \$11,077,724	466	\$106,167	\$49,473,693	994	\$117,860	\$117,153,050	1,782	\$105,846	\$188,616,719
2015	311	\$38,514	\$11,977,724	447	\$62,022	\$27,723,858	1,019	\$67,290	\$68,568,104	1,777	\$60,928	\$108,269,687
2016	297	\$60,137	\$17,860,556	436	\$97,912	\$42,689,820	1,000	\$100,847	\$100,847,128	1,733	\$93,132	\$161,397,504
2017	305	\$82,325	\$25,109,010	454	\$134,697	\$61,152,237	1,003	\$139,782	\$140,201,618	1,762	\$128,526	\$226,462,865

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interimentry permits that were issued as permanent permits in the same year. Note that these counts are for individuals, not permits.

Table 1-17. Gross Real Earnings for the Bristol Bay Salmon Drift Gillnet Fishery by ADF&G Salmon District, 1975 to 2017

		Togiak	Nu	ushagak	Nakr	nek-Kvichak		Egegik	L	lgashik		Other	Total	Total Gross
Year	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Gross Earnings	Vessels	Earnings
1975	187	\$3,518,264	491	\$7.759.581	777	\$27,338,910	265	\$9,080,296	41	\$194,626	7	\$82,310	1,360	\$47,973,987
1976	162	\$6,858,767	505	\$27,703,106	729	\$33,451,815	263	\$15,201,937	83	\$2,219,595	11	\$118,330	1,412	\$85,553,550
1977	172	\$10,135,881	532	\$26,648,851	646	\$34,432,756	366	\$24,227,131	48	\$1,553,092	20	\$315,693	1,440	\$97,313,404
1978	189	\$15,486,011	727	\$74,865,918	812	\$75,166,961	397	\$17,942,627	56	\$537,437	26	\$905,145	1,563	\$184,904,100
1979	194	\$11,559,321	846	\$68,315,301	1,074	\$269,088,570	330	\$36,933,249	117	\$7,464,069	813	\$12,460,259	1,711	\$405,820,769
1980	260	\$10,218,680	1,020	\$54,663,676	1,041	\$119,938,026	296	\$21,946,705	213	\$8,481,040	30	\$671,620	1,802	\$215,919,747
1981	288	\$10,017,655	919	\$100,936,083	990	\$124,688,460	358	\$42,533,200	282	\$24,724,570	17	\$431,473	1,786	\$303,331,440
1982	318	\$10,904,689	1,076	\$79,246,456	850	\$48,532,849	425	\$23,786,858	265	\$12,225,552	22	\$761,247	1,802	\$175,457,652
1983	295	\$7,888,847	960	\$48,266,587	1,061	\$174,266,143	488	\$54,546,094	357	\$28,868,441	17	\$213,583	1,802	\$314,049,695
1984	308	\$7,744,948	904	\$28,510,248	1,118	\$114,046,269	590	\$44,199,940	349	\$23,422,353	44	\$908,641	1,838	\$218,832,399
1985	157	\$4,813,471	614	\$12,831,007	1,169	\$77,410,494	937	\$77,647,867	765	\$69,874,244	44	\$484,901	1,829	\$243,061,983
1986	160	\$6,864,490	828	\$43,962,259	734	\$40,199,409	847	\$83,279,869	827	\$91,337,809	38	\$339,289	1,849	\$265,983,125
1987	149	\$7,231,875	639	\$49,176,023	1,075	\$76,846,452	940	\$87,751,626	633	\$37,675,023	49	\$1,046,071	1,861	\$259,727,071
1988	331	\$22,435,238	536	\$39,144,197	1,031	\$83,210,088	1,009	\$161,524,595	577	\$38,300,539	61	\$2,330,991	1,867	\$346,945,648
1989	158	\$2,203,494	444	\$26,115,945	1,223	\$172,297,270	996	\$114,293,391	558	\$38,767,312	65	\$1,086,920	1,892	\$354,764,331
1990	130	\$2,328,889	456	\$29,603,682	1,401	\$181,483,610	981	\$111,093,529	424	\$23,513,697	64	\$969,269	1,905	\$348,992,675
1991	213	\$3,513,684	462	\$31,353,569	1,091	\$74,797,028	671	\$47,486,280	448	\$20,786,259	69	\$648,773	1,894	\$178,585,593
1992	283	\$6,396,525	527	\$23,669,718	982	\$94,735,023	958	\$158,309,288	517	\$34,435,610	102	\$807,607	1,912	\$318,353,771
1993	163	\$2,780,340	533	\$29,409,129	841	\$51,387,362	1,206	\$136,724,852	610	\$25,953,718	50	\$350,413	1,918	\$246,605,814
1994	178	\$3,479,890	531	\$26,114,171	1,136	\$129,775,141	1,106	\$90,092,381	480	\$38,205,173	77	\$1,068,558	1,889	\$288,735,315
1995	173	\$3,179,098	523	\$25,033,568	1,179	\$123,976,611	942	\$90,699,837	746	\$30,315,367	82	\$270,625	1,915	\$273,475,106
1996	152	\$2,278,965	633	\$37,095,421	764	\$55,058,696	950	\$76,225,458	625	\$33,191,790	33	\$201,049	1,921	\$204,051,378
1997	66	\$568,875	622	\$15,733,580	554	\$3,616,200	963	\$55,709,527	477	\$10,645,473	42	\$306,497	1,898	\$86,580,151
1998	66	\$1,426,870	684	\$23,737,152	1,055	\$22,021,262	954	\$31,882,525	395	\$6,674,513	62	\$279,678	1,868	\$86,022,000
1999	125	\$1,717,337	564	\$30,003,579	1,102	\$51,766,972	792	\$40,036,093	455	\$13,136,752	21	\$17,866	1,868	\$136,678,600
2000	191	\$3,115,983	689	\$28,841,303	800	\$22,508,844	824	\$34,697,173	520	\$8,140,783	27	\$78,215	1,836	\$97,382,302
2001	162	\$2,443,279	799	\$15,382,732	558	\$16,068,490	648	\$9,492,258	286	\$1,476,742	4	\$1,092	1,567	\$44,864,594
2002	95	\$717,689	488	\$9,036,150	338	\$3,797,532	422	\$15,547,804	377	\$5,552,971	2	\$406	1,175	\$34,652,552
2003	138	\$2,071,128	617	\$25,041,450	509	\$9,453,074	559	\$7,568,680	436	\$6,484,136	4	\$3,365	1,407	\$50,621,833
2004	117	\$1,478,397	470	\$22,423,025	492	\$15,642,227	610	\$34,076,864	394	\$11,577,759	3	\$15,822	1,366	\$85,214,094
2005	90	\$1,641,004	650	\$31,080,126	655	\$26,831,556	609	\$31,884,464	356	\$9,638,446	12	\$33,987	1,383	\$101,109,583
2006	83 110	\$2,196,280	664 643	\$45,772,570	775	\$28,798,128	522 497	\$29,821,355	241 414	\$10,156,662	6	\$56,672	1,448	\$116,801,667
2007 2008	135	\$2,949,977	516	\$31,476,069	700 770	\$33,895,948	390	\$25,829,498	272	\$21,839,795	0	\$0 \$0	1,398 1,393	\$115,991,286 \$114.007,901
2008	125	\$2,632,954 \$2.393.592	461	\$27,654,626 \$34,027.698	635	\$42,768,317 \$37,456,705	537	\$30,265,820 \$53.168.735	272	\$10,686,184 \$12.351.424	0	\$0 \$0		\$114,007,901
2010	93	\$2,393,592	528	\$34,027,698 \$42,242,804	860	\$55,936,210	655	\$25,791,699	345	\$12,351,424	0	\$0 \$0	1,351 1,401	\$139,398,154 \$150,785,127
2010	135	\$4,360,291	419	\$30,203,020	882	\$59,703,925	689	\$31,257,956	379	\$17,836,610	0	\$0 \$0	1,441	\$130,765,127
2011	117	\$4,360,291 \$4,262,476	419 455	\$30,203,020 \$13,882,329	882 845	\$62,910,701	689 470	\$31,257,956 \$29,334,920	379	\$17,836,610 \$15,520,933	0	\$0 \$0	1,442	\$143,361,802 \$125,911,359
2012	117	\$4,262,476	385	\$13,882,329	845 855	\$62,910,701	723	\$29,334,920 \$41,501,348	328	\$15,520,933 \$20,649,269	0	\$0 \$0	1,429	\$125,911,359
2013	94	\$3,740,444	532	\$40,176,798	976	\$89,014,760	724	\$47,078,980	279	\$9,481,144	1	\$1,469	1,407	\$134,156,971
2014	79	\$2,003,309 \$1.039.980	411	\$40,176,796 \$14.757.631	976 901	\$50.694.282	724 783	\$47,076,960	274	\$9,461,144 \$18.366.752	0	\$1,469 \$0	1,403	\$108,269,687
2015	56	\$1,039,960	475	\$14,757,031	807	\$61,161,544	379	\$36.508.389	299	\$32,429,366	0	\$0 \$0	1,474	\$100,209,007
2010	55	\$2,261,592	566	\$66,663,363	689	\$43,882,507	528	\$75,158,282	411	\$38,497,121	0	\$0 \$0	1,371	\$226,462,865
2017	33		000				320	\$10,100,Z0Z	411	φ30,471,121	U	ΦU	1,300	\$ZZU,4UZ,000

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Some Permits are used to record landings in more than one district.

#### Chapter 2 Bristol Bay Salmon Set Gillnet Fishery

### **S04T Permit Holdings**

Limited entry permits for the Bristol Bay salmon set gillnet fishery (S04T permits) were issued starting in 1975. CFEC has issued 1,041 S04T permits. Table 2-1 indicates the initial distribution and historical net changes in permit holdings for the fishery. Of this total, Alaska Locals received 63.4% (660/1,041) of the permits, Nonlocal Alaskans received 21.8% (227/1,041) of the permits, and Nonresidents received 14.8% (154/1,041). 883 of the S04T permits were issued as transferable permits, and the remaining 158 permits were issued as non-transferable permits.

Table 2-1. Initial Issuance and Year-end 2017 Totals of Bristol Bay Salmon Set Gillnet Permits, With Net Changes Due to Permit Transfers, Migrations, and Cancellations, by Resident Type

INITIAL ISSUE			TR	ANSFERS	MIG	RATIONS	CAN	ICELLED	2017 YEAR-END	
			Percent Change		Percent Change		Percent Change			
Residency	Total	Percent	Change	from Initial	Change	from Initial	Change	from Initial	Total	Percent
Local	660	63.4%	-140	-21.2%	-146	-22.1%	-34	-5.2%	340	35.0%
Nonlocal	227	21.8%	44	19.4%	42	18.5%	-23	-10.1%	290	29.8%
Nonresident	154	14.8%	96	96 62.3%		67.5%	-12	-7.8%	342	35.2%
Total	1,041	100.0%	0	0.0%	0	0.0%	-69	-6.6%	972	100.0%

The number of permits held by each resident type can change for three reasons: permits can be transferred to other resident types (transfer); permit holders can move from one location to another (migration); or permits can be cancelled, such as when a permit holder does not pay the renewal fee for two consecutive years. This table indicates the extent to which these factors have contributed to net changes in permit holdings in this fishery. Transfers have had the largest impact on the changes.

#### **Transfers of S04T Permits**

Under the Limited Entry Act's terms of free transferability, permits may be sold, traded, given away, or inherited. CFEC requires the completion of a survey with each transfer. <sup>5</sup> The surveys provide information such as transfer acquisition methods, the relationship between individuals in the transaction, and the sale amount for instances when the permit is sold.

Acquisition		ol Bay Set Gillnet		d Bristol almon		de Salmon Gillnet	All Fisheries Statewide		
Method	Count	Count Percent		Percent	Count	Percent	Count	Percent	
Gift	1,786	50.2%	3,831	41.2%	6,861	56.4%	13,825	36.5%	
Sale	1,623	45.6%	5,030	54.1%	4,743	39.0%	22,262	58.8%	
Trade	26	0.7%	65	0.7%	97	0.8%	520	1.4%	
Other	122	3.4%	370	4.0%	467	3.8%	1,225	3.2%	
Total	3,557		9,296	·	12,168	•	37,832	•	

Table 2-2. Transfer Acquisition Methods for Bristol Bay Salmon Set Gillnet Permits, 1980-2017

Table 2-2 compares and contrasts the transfer acquisition methods for the S04T permits, combined Bristol Bay salmon permit types, all statewide salmon set gillnet permits, and all limited entry permits between 1980 and 2017. About half of all S04T transfers were gifts (50.2% or 1,786/3,557), almost half were sales (45.6% or 1,623/3,557), and a smaller percentage were trades (0.7% or 26/3,557) or other (3.4% 122/3,557). The annual acquisition methods for S04T permits can be viewed in a different publication.<sup>6</sup>

Table 2-3. Relationships of Transferor to Transfer Recipients for Bristol Bay Salmon Set Gillnet Permits, 1980-2017

	Bristol Bay Salmon Set Gillnet			ed Bristol almon		le Salmon Gillnet	All Fisheries Statewide	
Relationship	Count	Count Percent		Percent	Count	Percent	Count	Percent
Business Partner/Friend	788	22.2%	1,744	18.8%	2,329	19.1%	6,992	18.5%
Member of Immediate Family	1,443	40.6%	3,359	36.1%	5,906	48.5%	12,802	33.8%
Other Relative	248	7.0%	506	5.4%	869	7.1%	1,743	4.6%
Other	1,078	30.3%	3,687	39.7%	3,064	25.2%	16,295	43.1%
Total	3,557		9,296		12,168		37,832	

Table 2-3 shows the relationships between the transferors and transfer recipients for S04T permits, and compares S04T permit transfers with the combined Bristol Bay salmon permit types, all statewide salmon set gillnet permits, and all limited entry permits from 1980 to 2017. Transfers within the family, both between immediate family members and other relatives, total 47.5% (1,691/3,557) of all permit transfers for S04T permits compared to 41.6% (3,865/9,296) combined Bristol Bay salmon permit types, 55.7% (6,775/12,168) for all salmon set gillnet permits statewide, and 38.4% (14,545/37,832) for all limited entry permits statewide.

<sup>&</sup>lt;sup>5</sup> CFEC implemented the transfer survey in 1980.

<sup>&</sup>lt;sup>6</sup> See Changes in the Distribution of Alaska's Commercial Fisheries Entry Permits, 1975-2017, CFEC Report No. 18-2N.

### **Emergency Transfers of S04T Permits**

Commercial landings can be made with either permanently-held permits or with permits held temporarily through emergency transfers. Emergency transfers (ET) of permits are granted if illness, disability, death, required military or government service, or other unavoidable hardship of a temporary, unexpected, and unforeseen nature prevents the permanent permit holder from participating in the fishery. "Hardship" does not include the results of a permit holder's own economic decisions, or the results of economic, biological or regulatory variables which are normally part of the risk of doing business as a fisherman. At the end of the year, ET permits automatically revert back to the permanent permit holder.

Table 2-4 and Figure 2-1 show the total number of individuals who recorded landings each year, and of that group, the number of individuals who made landings with ET permits. Some individuals who made landings with ET permits also made landings with permanent permits in the same year.

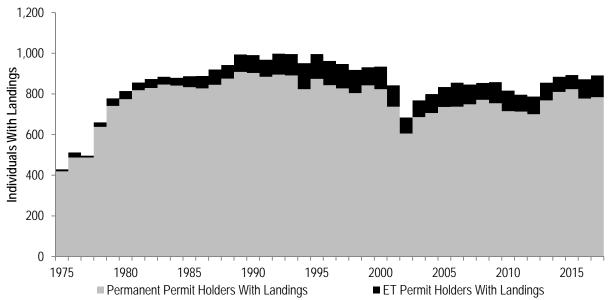
Table 2-4. Use of Emergency Transfer Permits in the Bristol Bay Set Gillnet Fishery, 1975-2017

	i abie .	2-4. USE OF EIT	lergend
	Individuals	ET Permit	
	With	Holders With	Rate
Year	Landings	Landings	ET
1975	429	10	2.3%
1976	512	25	4.9%
1977	496	9	1.8%
1978	660	22	3.3%
1979	778	37	4.8%
1980	814	40	4.9%
1981	856	38	4.4%
1982	873	44	5.0%
1983	884	38	4.3%
1984	879	38	4.3%
1985	887	54	6.1%
1986	888	61	6.9%
1987	920	75	8.2%
1988	942	67	7.1%
1989	994	86	8.7%

	Individuals	ET Permit	
	With	Holders With	Rate
Year	Landings	Landings	ET
1990	991	88	8.9%
1991	968	84	8.7%
1992	998	103	10.3%
1993	996	105	10.5%
1994	951	128	13.5%
1995	996	122	12.2%
1996	962	119	12.4%
1997	947	120	12.7%
1998	918	114	12.4%
1999	931	89	9.6%
2000	934	111	11.9%
2001	842	105	12.5%
2002	684	79	11.5%
2003	768	82	10.7%
2004	799	93	11.6%

	Individuals	ET Permit	
	With	Holders With	Rate
Year	Landings	Landings	ET
2005	834	98	11.8%
2006	855	118	13.8%
2007	846	97	11.5%
2008	854	83	9.7%
2009	858	104	12.1%
2010	816	101	12.4%
2011	796	83	10.4%
2012	787	87	11.1%
2013	855	87	10.2%
2014	884	74	8.4%
2015	893	70	7.8%
2016	872	95	10.9%
2017	891	107	12.0%

Figure 2-1. Use of Emergency Transfer Permits in the Bristol Bay Salmon Set Gillnet Fishery, 1975-2017



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#### DNR Shore Fishery Leases in the Bristol Bay Set Gillnet Fishery

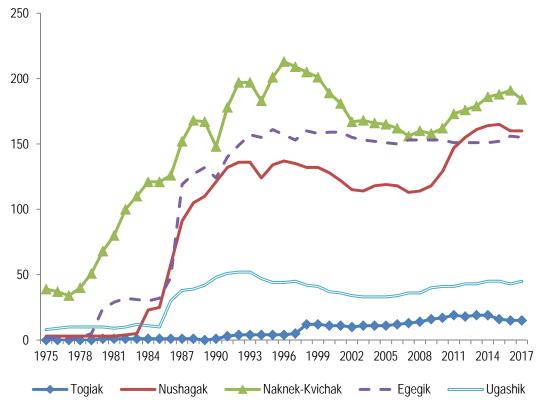
The Alaska Department of Natural Resources (DNR) administers a shore fishery lease program for the use of state owned and managed tidelands by CFEC set gillnet permit holders in Bristol Bay. A shore fishery lease grants permit holders the first right of priority to fish a tract of tidelands. Many permit holders obtain shore fishery leases, although a lease is not required in order to fish.

In Bristol Bay, the DNR shore fishery lease program allows a permit holder to maintain up to two tracts per permit.<sup>7</sup> While some tracts are adjacent to one another, other tracts may be scattered miles apart. Additional information regarding DNR shore fishery leases can be found in CFEC publication 18-4N.<sup>8</sup>

In Table 2-5, the total number of Bristol Bay set gillnet permits, permits with landings, and permits with a DNR shore fishery lease as of December 31 is reported by district. The total permits by district include permits that either had landings documented within the fishing district or had a DNR lease. While there are no restrictions as to which district an S04T permit can be used for fishing, generally speaking, S04T permit holders did not make landings in more than one district. The counts of permits with DNR shore fishery leases is depicted by district in Figure 2-2.

Please see Appendix B for Bristol Bay DNR shore fishery lease site maps as of November 5, 2018.

Figure 2-2. Count of Permits With DNR Shore Fishery Leases by District in Bristol Bay, 1975-2017



<sup>&</sup>lt;sup>7</sup> See 11 AAC 24.0331(b)(1)(D).

<sup>8</sup> See CFEC Salmon Set Gillnet Permits and DNR Shore Fishery Leases in Prince William Sound, Cook Inlet, Kodiak, Alaska Peninsula, and Bristol Bay 1975-2017. CFEC Report No. 18-4N.

Table 2-5. Bristol Bay Set Gillnet DNR Shore Fishery Leases by District

		Permits Permits		Togiak		Nusha	agak	Naknek-l					Ugashik	
	Total	with	with DNR	With DNR	Total	With DNR	Total	With DNR	Total	With DNR	Total	With DNR	Total	
Year	Permits	Landings	Lease	Lease	Permits	Lease	Permits	Lease	Permits	Lease	Permits	Lease	Permits	
1975	791	426	52	0	35	3	145	39	175	2	93	8	18	
1976	761	502	51	0	36	3	179	37	212	2	98	9	23	
1977	836	497	48	0	37	3	177	34	202	1	92	10	17	
1978	906	656	55	0	51	3	229	40	283	2	131	10	16	
1979	934	770	69	0	63	3	250	51	310	5	160	10	32	
1980	947	807	107	1	63	3	250	68	354	24	188	10	35	
1981	956	841	123	1	73	3	262	80	361	29	172	9	55	
1982	958	859	148	1	72	4	264	100	358	32	175	10	59	
1983	960	865	160	1	69	5	266	110	375	31	180	12	52	
1984	962	869	187	1	76	23	264	121	357	30	190	11	65	
1985	959	872	190	1	66	25	250	121	363	32	181	10	82	
1986	963	870	263	1	103	58	285	126	320	48	194	30	83	
1987	960	899	399	1	67	91	289	152	333	119	210	38	80	
1988	959	922	438	1	122	105	286	168	359	127	196	39	72	
1989	1,025	971	449	0	96	110	294	167	366	132	223	42	75	
1990	1,028	971	439	1	75 102	121	347	148	442	124	222	48	71	
1991	1,024 1,025	950 968	502 535	3	103 116	132	317 301	178 197	367 357	140 149	220 211	51 52	74	
1992 1993	1,025	965	544		108	136 136	299	197	344	157	232	52	70 75	
1993	1,022	905 939	544 513	4 4	115	136	302	183	338	157	232	47	75 73	
1994	1,019	967	544	4	103	134	297	201	355	161	218	47	72	
1996	1,017	941	555	4	111	137	285	213	357	157	215	44	61	
1997	1,017	921	546	5	84	137	289	209	315	157	255	45	66	
1998	1,015	901	550	12	83	132	285	209	317	160	222	43	61	
1999	1,013	925	544	12	78	132	298	201	327	158	219	41	58	
2000	1,014	921	524	11	88	128	302	189	334	159	216	37	58	
2001	1,010	834	508	11	82	122	285	181	287	159	210	36	57	
2002	1,006	680	481	10	60	115	236	167	283	155	191	34	46	
2003	1,001	760	479	11	77	114	242	168	290	153	204	33	55	
2004	989	795	480	11	73	118	249	166	298	152	202	33	50	
2005	988	829	479	11	72	119	248	165	309	151	199	33	59	
2006	985	844	476	12	77	118	241	162	318	150	203	34	60	
2007	983	835	471	13	76	113	245	156	307	153	199	36	54	
2008	979	850	477	14	74	114	255	160	297	153	201	36	57	
2009	982	843	485	16	71	118	257	158	286	153	200	40	55	
2010	982	868	502	17	78	129	278	162	293	153	203	41	55	
2011	981	889	531	19	84	147	291	173	284	151	202	41	55	
2012	979	893	543	18	87	155	285	176	283	151	205	43	58	
2013	978	857	553	19	82	161	278	179	275	151	202	43	61	
2014	977	878	565	19	81	164	284	186	281	151	206	45	79	
2015	975	887	566	16	84	165	283	188	283	152	204	45	62	
2016	971	861	565	15	81	160	290	191	275	156	201	43	57	
2017	972	881	559	15	83	160	289	184	284	155	202	45	61	

#### Latent S04T Permits

CFEC regulations require individuals to renew their limited entry permits annually, regardless of whether they actually fish. Permits that are not used (don't record landings) in a given year are referred to herein as "latent" permits for that year.

Several complications make it difficult to accurately count the number of latent permits; therefore the figures should be viewed with caution. In some cases, permits might be active in the fishery but might not be used to record landings. This can occur when permit holders fish in a group, especially among family or friends, and the group records their landings on only one, or some, of the group's permits. Although this practice is not legal,9 it allegedly occurs in the set gillnet fisheries at a rate higher than in other fisheries. The effect would be to under-count the number of permits active in the fishery, and over-estimate the latency rate.

Individuals who hold a DNR Shore Fishery Lease are required by regulation to fish at least four openings in years when they hold a lease, unless they refrain for no more than one year from using the site. <sup>10</sup> The 'Permits Fished and/or DNR Lease' column counts permits that either held a DNR Shore Fishery Lease or made a commercial landing. The actual annual rate of latency likely lies between the rates given in this table.

There are many reasons why an individual might not fish in any given year. This table does not explain any of these reasons, but simply estimates the rate of permit latency.

Table 2-6. Bristol Bay Salmon Set Gillnet Permit Latency, 1975-2017

	Total	Permits	Latency	Permits Fished and/	Latency
Year	Permits Issued	Fished	Rate	or DNR Lease	Rate
1975	791	426	46.1%	449	43.2%
1976	761	502	34.0%	522	31.4%
1977	836	497	40.6%	519	37.9%
1978	906	656	27.6%	674	25.6%
1979	934	770	17.6%	779	16.6%
1980	947	807	14.8%	820	13.4%
1981	956	841	12.0%	853	10.8%
1982	958	859	10.3%	870	9.2%
1983	960	865	9.9%	882	8.1%
1984	962	869	9.7%	880	8.5%
1985	959	872	9.1%	877	8.6%
1986	963	870	9.7%	884	8.2%
1987	960	899	6.4%	914	4.8%
1988	959	922	3.9%	930	3.0%
1989	1,025	971	5.3%	976	4.8%
1990	1,028	971	5.5%	981	4.6%
1991	1,024	950	7.2% 967 5.6% 979		5.6%
1992	1,025	1,025 968		979	4.5%
1993	1,022	965	5.6%	979	4.2%
1994	1,019	939	7.9%	956	6.2%
1995	1,019	967	5.1%	985	3.3%
1996	1,017	941	7.5%	967	4.9%
1997	1,019	921	9.6%	953	6.5%
1998	1,015	901	11.2%	940	7.4%
1999	1,014	925	8.8%	957	5.6%
2000	1,012	921	9.0%	943	6.8%
2001	1,010	834	17.4%	891	11.8%
2002	1,006	680	32.4%	799	20.6%
2003	1,001	760	24.1%	846	15.5%
2004	989	795	19.6%	856	13.4%
2005	988	829	16.1%	874	11.5%
2006	985	844	14.3%	884	10.3%
2007	983	835	15.1%	872	11.3%
2008	979	850	13.2%	878	10.3%
2009	982	843	14.2%	860	12.4%
2010	982	868	11.6%	889	9.5%
2011	981	889	9.4%	905	7.7%
2012	979	893	8.8%	905	7.6%
2013	978	857	12.4%	892	8.8%
2014	977	878	10.1%	907	7.2%
2015	975	887	9.0%	908	6.9%
2016	971	861	11.3%	894	7.9%
2017	972	881	9.4%	909	6.5%

When an individual with an interim-entry permit is issued a permanent permit in the same year, only the permanent permit is counted.

<sup>&</sup>lt;sup>9</sup> See AS 16.05.680 (b) and AS 16.05.690 (b).

<sup>&</sup>lt;sup>10</sup> See 11 AAC 64.180.

 <sup>&#</sup>x27;Permits Fished' is the number of CFEC permits that were used to record commercial landings in that year.

 <sup>&#</sup>x27;Permits Fished and/or DNR Lease' is the number of CFEC permits that were used to record a landing, or were associated with a DNR shore fishery lease.

#### New Entrants into the Bristol Bay Salmon Set Gillnet Fishery

New entrants are defined herein as individuals who, for the first time, record a landing on a permanent S04T permit. It is important to note that initial permit holders are not considered new entrants because they needed a proven fishing history prior to 1975 in order to become an initial permit holder of a limited entry permit. Individuals who only make landings on an emergency transfer or interim-entry permit for any given year are not considered in this table.

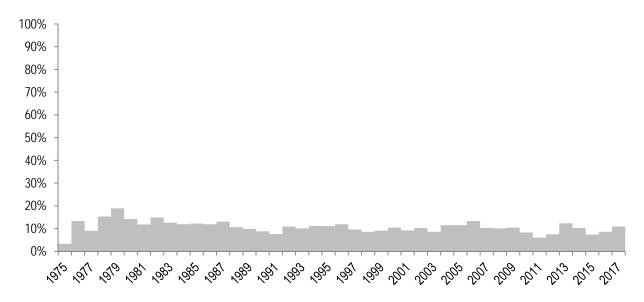
Table 2-7 and Figure 2-3 describe individuals rather than permits. An individual may hold up to two permits in this fishery, but can only fish one of them. An individual may hold one S04T permit one year, and then in subsequent years hold a different S04T permit. Likewise, individuals may enter and exit the fishery multiple times over the years. Individuals are only counted once as a new entrant and only in the year in which they made their first documented landing.

Table 2-7. New Entrants into the Bristol Bay Salmon Set Gillnet Fishery, 1975-2017

	Individuals New Entrants				Individuals	New I	Entrants	Ī		Individuals	New E	Entrants	
Year	w/Landings	Count	Percent	\	Year	w/Landings	Count	Percent		Year	w/Landings	Count	Percent
1975	361	12	3.3%		1986	866	103	11.9%	Ī	1997	942	90	9.6%
1976	511	68	13.3%		1987	901	118	13.1%		1998	912	78	8.6%
1977	488	44	9.0%		1988	924	98	10.6%		1999	925	84	9.1%
1978	646	99	15.3%		1989	978	97	9.9%		2000	930	97	10.4%
1979	755	143	18.9%		1990	976	86	8.8%		2001	841	77	9.2%
1980	780	111	14.2%		1991	955	73	7.6%		2002	683	70	10.2%
1981	820	97	11.8%		1992	987	108	10.9%		2003	767	66	8.6%
1982	833	124	14.9%		1993	990	100	10.1%		2004	799	92	11.5%
1983	849	107	12.6%		1994	946	106	11.2%		2005	834	96	11.5%
1984	855	102	11.9%		1995	989	110	11.1%		2006	855	114	13.3%
1985	861	105	12.2%		1996	957	114	11.9%		2007	846	87	10.3%

	Individuals	New Entrants				
Year	w/Landings	Count	Percent			
2008	854	86	10.1%			
2009	858	89	10.4%			
2010	816	68	8.3%			
2011	796	48	6.0%			
2012	787	59	7.5%			
2013	855	105	12.3%			
2014	884	90	10.2%			
2015	893	66	7.4%			
2016	872	75	8.6%			
2017	891	97	10.9%			

Figure 2-3. New Entrants into the Bristol Bay Salmon Set Gillnet Fishery, 1975-2017



This table excludes individuals with interim-entry and emergency transfer permits.

### Age of S04T Permit Holders

Table 2-8. Mean Age of Select CFEC Permit Holders and the General Alaskan Population

	<u>u.i.</u>	Combined	Statewide	Statewide	Mean AK
		Bristol Bay	Salmon Set	All	Working
Year	S04T	Salmon	Gillnet	Permits	Age
1980	34.8	40.1	37.9	38.9	33.4
1981	34.8	40.0	38.0	39.9	33.5
1982	35.5	39.8	38.2	40.0	33.6
1983	35.6	39.8	38.0	40.2	33.7
1984	36.3	40.2	38.2	40.4	33.8
1985	36.9	40.6	38.5	40.8	34.0
1986	37.1	40.8	38.8	41.0	34.2
1987	37.7	41.2	39.0	40.9	34.5
1988	37.7	41.4	39.3	41.2	34.9
1989	39.1	42.0	39.9	41.5	35.3
1990	39.4	42.5	40.0	42.0	35.5
1991	39.9	42.9	40.5	42.5	35.9
1992	40.1	43.2	40.8	42.9	36.2
1993	40.9	43.7	41.2	43.5	36.5
1994	41.3	44.1	41.5	44.0	36.7
1995	41.8	44.4	41.9	44.4	37.0
1996	42.0	44.6	42.3	44.8	37.2
1997	42.1	45.0	42.6	45.1	37.4
1998	42.7	45.3	43.1	45.6	37.6
1999	43.0	45.7	43.4	46.0	37.8
2000	42.9	46.0	43.7	46.4	37.9
2001	43.2	46.3	44.1	46.9	38.1
2002	43.9	47.0	44.8	47.4	38.3
2003	44.2	47.2	45.2	47.9	38.4
2004	44.2	47.2	45.4	48.2	38.6
2005	43.5	46.7	45.4	48.4	38.7
2006	43.2	46.6	45.6	48.7	38.8
2007	43.7	46.3	45.9	48.9	38.9
2008	43.8	46.4	45.9	49.0	39.0
2009	43.8	46.4	46.1	49.3	39.1
2010	44.1	46.3	46.3	49.5	39.2
2011	44.3	46.6	46.6	49.6	39.4
2012	45.1	46.7	47.0	49.8	39.4
2013	44.3	46.4	47.0	50.0	39.5
2014	44.5	46.5	47.2	50.2	39.5
2015	45.0	46.8	47.6	50.6	39.5
2016	45.7	47.2	48.0	50.9	39.6
2017	46.1	47.3	48.2	51.3	39.6

- Mean AK Working Age is the annual average age of all Alaskans age 16-64 as reported by the Alaska Department of Labor and Workforce Development, Research and Analysis Section.
- Age data from the CFEC permit file is as of December 31st of each year.

Table 2-8 shows the annual mean age of five different cohorts of people: 1) Bristol Bay salmon set gillnet (S04T) permit holders; 2) combined Bristol Bay salmon permit holders; 3) all salmon set gillnet permit holders statewide; 4) all CFEC limited entry permit holders; and 5) the Alaskan working population.

Note that these figures include ages of permit holders for both transferable and non-transferable permits. Some individuals hold permits in more than one fishery; in these cases, the age of the permit holder is counted once for each permit that he or she holds.

The mean age of the general Alaskan working age population has increased 6.1 years between 1980 and 2017, which represents an 18.4% increase. The percent change in ages over the same period for all CFEC permit holders was 31.7% (12.4 years), 27.4% (10.4 years) for the statewide set gillnet permit holders, and 18.1% (7.3 years) for the combined Bristol Bay salmon permit holders.

For S04T permit holders, the mean age increased 32.6% (11.4 years).

## S04T Permit Stacking

From 2010 through 2012, an Alaska Board of Fisheries regulation allowed for stacked permit operations. A stacked permit operation is where an individual who holds two permits is allowed to fish two full complements of gear. CFEC completed an in depth analysis of S04T permit stacking in 2012.<sup>11</sup>

Stacked permit operations are identified in this section when a permit holder makes at least one landing while holding two permits. Stacked permit operations can be composed of permanently held permits, emergency transfer permits, or through a combination of the two. Table 2-9 identifies the composition of stacked and single permit operations by resident type.

		Single Permit Operations Stacked Permit Operations							
				Permanent			Total	Total	
Year	Residency	Permanent	ET	and ET	Permanent	ET	Single	Stacked	Total
2010	Local	241	37	14	6	0	278	20	298
	Nonlocal	196	18	6	20	0	214	26	240
	Nonresident	234	22	7	13	2	256	22	278
	Total	671	77	27	39	2	748	68	816
2011	' Local	248	36	5	10	1	284	16	300
	Nonlocal	171	19	3	38	2	190	43	233
	Nonresident	209	12	7	33	2	221	42	263
	Total	628	67	15	81	5	695	101	796
2012	? Local	235	44	5	12	3	279	20	299
	Nonlocal	174	16	4	36	1	190	41	231
	Nonresident	193	10	2	48	4	203	54	257
	Total	602	70	11	96	8	672	115	787

Table 2-9. Single and Stacked Permit Operations by Resident Type

Tables 2-10 and 2-11 include the source and acquisition method for the second permit held by individuals at year end. A large portion of permits were sourced from family members which is typical for set gillnet permits. The majority of permits were acquired as gifts. The years permit stacking regulations were in place are bolded for each of these two tables.

Table 2-11	Cauras	of the	Caaaad	COAT	Dormait
Table 7-11	NOTIFICE	OT THE	Second	NO4 I	Permit

	Friend/	Immediate	Other		
Year	Partner	Family	Relative	Other	Unknown
2003	0	0	0	2	0
2007	0	1	0	1	0
2008	0	0	1	2	0
2009	0	0	1	2	0
2010	9	27	4	15	0
2011	16	44	5	30	0
2012	21	46	4	34	0
2013	1	4	0	3	0
2014	0	4	0	0	0
2015	0	2	0	1	0
2016	2	3	0	1	0
2017	2	3	0	1	0

Table 2-10. Transfer Acquisition Method for the Second S04T Permit

Year	Gift	Sale	Trade	Other	Unknown
2003	0	2	0	0	0
2007	1	1	0	0	0
2008	0	3	0	0	0
2009	1	2	0	0	0
2010	33	21	0	1	0
2011	57	36	0	2	0
2012	58	45	0	2	0
2013	3	5	0	0	0
2014	4	0	0	0	0
2015	2	1	0	0	0
2016	5	1	0	0	0
2017	3	3	0	0	0

<sup>&</sup>lt;sup>11</sup> See Bristol Bay Set Gillnet Permit Stacking, CFEC Report No. 12-2N.

Table 2-12 compares the level of participation, effort, and real (2017 CPI) earnings for both single and stacked permit operations. Effort is defined as the number of complements of gear allowed; stacked permit operations were allowed to deploy two units of gear, and single permit operations can only deploy one unit of gear.

Table 2-12. Bristol Bay Salmon Set Gillnet Participation, Effort, and Real Earnings by Operation and Resident Type, 2010-2012

		Operation	Individuals with		Real	Average		Percent of Gross
Year	Residency	Type	Landings	Effort	Gross Earnings	Gross Earnings	Individuals	Earnings
	•							
2010		Stacked	20	40	\$1,561,656	\$78,083	2.5%	4.5%
	Local	Single	278	278	\$10,478,199	\$37,691	34.1%	30.0%
		Combined	298	318	\$12,039,855	\$40,402	36.5%	34.5%
		Stacked	26	52	\$2,645,805	\$101,762	3.2%	7.6%
	Nonlocal		214	214	\$7,502,970	\$35,061	26.2%	21.5%
		Combined	240	266	<i>\$10,148,775</i>	<i>\$42,287</i>	29.4%	29.1%
		Stacked	22	44	\$2,086,047	\$94,820	2.7%	6.0%
	Nonresident	Single	256	256	\$10,597,705	\$41,397	31.4%	30.4%
		Combined	<i>278</i>	300	<i>\$12,683,752</i>	<i>\$45,625</i>	34.1%	36.4%
		Stacked	68	136	\$6,293,508	\$92,552	8.3%	18.0%
	Total	Single	748	748	\$28,578,874	\$38,207	91.7%	82.0%
		Combined	816	884	\$34,872,382	\$42,736	100.0%	100.0%
2011		Ctaalaad	1/	20	¢1.1// /00	¢72.010	2.00/	2.00/
2011	1 1	Stacked	16	32	\$1,166,680	\$72,918	2.0%	3.9%
	Locai	Single	284	284	\$9,793,604	\$34,485	35.7%	32.8%
		Combined	300	316	\$10,960,285	\$36,534	37.7%	36.7%
		Stacked	43	86	\$3,108,457	\$72,290	5.4%	10.4%
	Nonlocal		190	190	\$5,634,700	\$29,656	23.9%	18.9%
		Combined	233	276	\$8,743,157	\$37,524	29.3%	29.3%
		Stacked	42	84	\$2,729,522	\$64,989	5.3%	9.2%
	Nonresident		221	221	\$7,392,410	\$33,450	27.8%	24.8%
		Combined	263	305	\$10,121,932	\$38,486	33.0%	33.9%
		Stacked	101	202	\$7,004,659	\$69,353	12.7%	23.5%
	Total	Single	695	695	\$22,820,714	\$32,836	87.3%	76.5%
		Combined	796	897	\$29,825,373	\$37,469	100.0%	100.0%
2012		Stacked	20	40	\$1,119,710	\$55.986	2.5%	4.2%
2012	Local	Single	279	279	\$7,507,210	\$26,908	35.5%	28.4%
	Locar	Combined	299	319	\$8,626,920	\$28,853	38.0%	32.7%
		Stacked	41	82	\$2,728,717	\$66,554	5.2%	10.3%
	Nonlocal		190	190	\$5,182,530	\$27,276	24.1%	19.6%
	rvornocar	Combined	231	272	\$7,911,247	\$34,248	29.4%	30.0%
		Stacked	54	108	\$3,470,571	\$64,270	6.9%	13.1%
	Nonresident		203	203	\$6,394,398	\$31,499	25.8%	24.2%
	IVOITICSIUCIT	Combined	257	311	\$9,864,969	\$38,385	32.7%	37.4%
		Stacked	115	230	\$7,318,998	\$63,643	14.6%	27.7%
	Total	Single	672	672	\$19,084,139	\$28,399	85.4%	72.3%
	TUTAL	Combined	787	902	\$19,004,139	\$33,549	63.4 <i>%</i> 100.0%	100.0%
		Combined	101	702	\$20,403,137	\$33,049	100.070	100.070

Real ex-vessel values were calculated using the 2017 Consumer Price Index from the U.S. Bureau of Labor Statistics.

### **S04T Permit Value**

Many permit transfers are non-monetary transactions (see Table 2-2). Table 2-13 considers solely arms-length market transactions where permits are sold. CFEC estimated values are expressed in both nominal and real (adjusted for inflation) terms.

Table 2-13. CFEC Estimated Value of Bristol Bay Salmon Set Gillnet Permits

	S04T Permit		Nominal		Real
Year	Sales	Permit Value	Standard Deviation	Permit Value	Standard Deviation
1982	72	\$37,394	-	\$94,985	-
1983	50	\$41,246	-	\$101,508	-
1984	47	\$41,533	-	\$97,984	-
1985	48	\$35,974	-	\$81,951	-
1986	61	\$33,054	-	\$73,925	-
1987	64	\$35,254	-	\$76,069	-
1988	50	\$46,508	-	\$96,366	-
1989	36	\$61,125	-	\$120,830	-
1990	29	\$65,179	-	\$122,239	-
1991	39	\$59,500	\$9,150	\$107,083	\$16,467
1992	46	\$49,800	\$6,250	\$87,006	\$10,919
1993	30	\$49,100	\$6,900	\$83,290	\$11,705
1994	28	\$37,800	\$5,450	\$62,520	\$9,014
1995	35	\$42,200	\$4,850	\$67,874	\$7,801
1996	48	\$41,100	\$5,700	\$64,209	\$8,905
1997	33	\$39,000	\$6,050	\$59,562	\$9,240
1998	29	\$30,400	\$4,000	\$45,716	\$6,015
1999	31	\$31,300	\$5,450	\$46,052	\$8,019
2000	33	\$32,400	\$3,450	\$46,120	\$4,911
2001	31	\$25,300	\$5,600	\$35,017	\$7,751
2002	26	\$12,100	\$2,950	\$16,487	\$4,019
2003	31	\$12,600	\$3,150	\$16,785	\$4,196
2004	34	\$14,300	\$3,100	\$18,556	\$4,023
2005	44	\$15,100	\$2,400	\$18,952	\$3,012
2006	41	\$22,400	\$4,200	\$27,236	\$5,107
2007	29	\$24,000	\$3,200	\$28,373	\$3,783
2008	28	\$27,400	\$2,600	\$31,195	\$2,960
2009	44	\$28,200	\$2,250	\$32,220	\$2,571
2010	47	\$28,700	\$3,000	\$32,262	\$3,372
2011	38	\$35,900	\$4,950	\$39,121	\$5,394
2012	28	\$40,300	\$2,500	\$43,025	\$2,669
2013	23	\$39,900	\$2,500	\$41,983	\$2,631
2014	20	\$38,600	\$1,950	\$39,967	\$2,019
2015	14	\$38,500	\$4,950	\$39,816	\$5,119
2016	17	\$33,700	\$4,000	\$34,418	\$4,085
2017	13	\$38,700	\$2,400	\$38,700	\$2,400

<sup>•</sup> Permit values represent averages of all arms-length sale transactions over the year. Beginning in 1991, additional data from recent months in the preceding year may be included until at least four observations can be averaged.

The Standard Deviation was not calculated prior to 1991.

Real permit values were calculated using the 2017 Consumer Price Index from the U.S. Bureau of Labor Statistics.

### **Participation and Earnings**

Earnings are estimated from weighted average ex-vessel prices, and as noted earlier, come primarily from the ADF&G Commercial Operators Annual Report and fish ticket values. Earnings shown in Figure 2-4 reflect both nominal and real dollars using the 2017 Consumer Price Index from the U.S. Bureau of Labor Statistics.

Permit counts include interim-entry permits and permanent permits. Interim-entry permits are issued to individuals during the period when their applications for permanent permits are in adjudication. The last year an interim-entry permit was held in the Bristol Bay salmon set gillnet fishery was in 2004. Some individuals made landings on both an interim-entry permit and subsequently on their newly issued permanent permit in the same year; for these instances, only the permanent permit is counted in this report.

Table 2-14 reports the number of permits, permit issued, and vessels with landings, and estimated gross earnings in the Bristol Bay salmon set gillnet fishery from 1975 to 2017. Note that the figures by permit or vessel in this table span the entire year, regardless of who held the permit or however many times the permit was transferred.

Table 2-15 reports the number of permit holders (people) and estimated real (inflation adjusted) gross earnings by each resident type.

Table 2-16 breaks out participation and real earnings by ADF&G salmon management area. Note that some permits are used to record landings in more than one district.

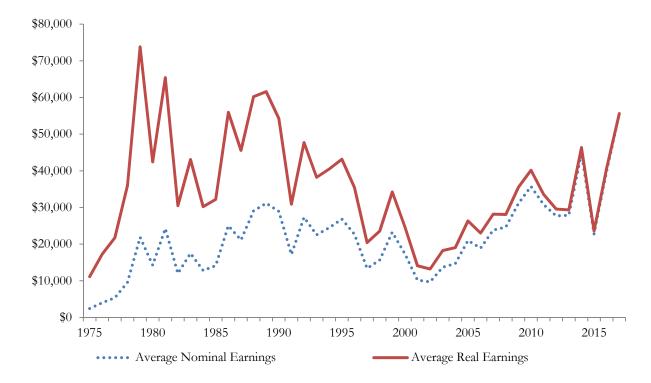


Figure 2-4. Estimated Nominal and Real Average Gross Earnings Per Bristol Bay Salmon Set Gillnet Permit

Real earnings are adjusted for inflation using the 2017 U.S. Bureau of Labor Statistics Consumer Price Index.

Table 2-14. Estimated Total Gross Earnings (Real and Nominal) for the Bristol Bay Salmon Set Gillnet Fishery, With Average Gross (Real) Earnings by Permit and Vessel, 1975-2017

	Permits	Total Gross	Earnings	Permits	Average Real
Year	Issued	Nominal	Real	Fished	Earnings
1975	791	\$1,039,384	\$4,735,573	426	\$11,116
1976	761	\$2,016,773	\$8,688,072	502	\$17,307
1977	836	\$2,670,321	\$10,801,140	497	\$21,733
1978	906	\$6,279,377	\$23,607,377	656	\$35,987
1979	934	\$16,834,409	\$56,838,159	770	\$73,816
1980	947	\$11,513,369	\$34,249,479	807	\$42,440
1981	956	\$20,399,307	\$55,008,560	841	\$65,409
1982	958	\$10,309,026	\$26,185,993	859	\$30,484
1983	960	\$15,140,674	\$37,261,868	865	\$43,077
1984	962	\$11,131,822	\$26,262,101	869	\$30,221
1985	959	\$12,323,913	\$28,074,699	872	\$32,196
1986	963	\$21,769,265	\$48,686,882	870	\$55,962
1987	960	\$18,980,677	\$40,955,488	899	\$45,557
1988	959	\$26,800,446	\$55,531,068	922	\$60,229
1989	1,025	\$30,255,514	\$59,808,319	971	\$61,595
1990	1,028	\$28,092,907	\$52,686,560	971	\$54,260
1991	1,024	\$16,309,468	\$29,352,252	950	\$30,897
1992	1,025	\$26,438,867	\$46,191,697	968	\$47,719
1993	1,022	\$21,748,260	\$36,892,274	965	\$38,230
1994	1,019	\$22,989,161	\$38,023,638	939	\$40,494
1995	1,019	\$25,943,184	\$41,726,990	967	\$43,151
1996	1,017	\$21,373,407	\$33,391,010	941	\$35,485
1997	1,019	\$12,312,359	\$18,803,772	921	\$20,417
1998	1,015	\$14,112,720	\$21,222,760	901	\$23,555
1999	1,014	\$21,521,112	\$31,664,195	925	\$34,232
2000	1,012	\$15,980,140	\$22,747,108	921	\$24,698
2001	1,010	\$8,491,102	\$11,752,338	834	\$14,092
2002	1,006	\$6,596,599	\$8,988,095	680	\$13,218
2003	1,001	\$10,416,508	\$13,876,601	760	\$18,259
2004	989	\$11,663,522	\$15,134,794	795	\$19,037
2005	988	\$17,398,701	\$21,837,017	829	\$26,341
2006	985	\$15,971,228	\$19,418,986	844	\$23,008
2007	983	\$19,899,763	\$23,525,528	835	\$28,174
2008	979	\$20,955,694	\$23,857,818	850	\$28,068
2009	982	\$26,211,898	\$29,948,496	843	\$35,526
2010	982	\$31,022,079	\$34,872,382	868	\$40,176
2011	981	\$27,369,817	\$29,825,373	889	\$33,549
2012	979	\$24,730,751	\$26,403,137	893	\$29,567
2013	978	\$23,895,161	\$25,142,760	857	\$29,338
2014	977	\$39,293,065	\$40,684,628	878	\$46,338
2015	975	\$20,218,565	\$20,909,786	887	\$23,574
2016	971	\$34,356,275	\$35,088,186	861	\$40,753
2017	972	\$48,995,471	\$48,995,471	881	\$55,613

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interimentry permits that were issued as permanent permits in the same year.

Table 2-15. Estimated Real Gross Earnings for Permit Holders in the Bristol Bay Salmon Set Gillnet Fishery by Resident Type, 1975-2017

		Loca	1		Nonlo	cal		Nonresia	dent		Total	1
		Gross	Earnings									
Year	People	Average	Total									
1975	289	\$10,383	\$3,000,819	78	\$10,668	\$832,105	62	\$14,559	\$902,649	429	\$11,039	\$4,735,573
1976	327	\$16,742	\$5,474,546	87	\$16,915	\$1,471,583	98	\$17,775	\$1,741,943	512	\$16,969	\$8,688,072
1977	319	\$19,758	\$6,302,838	80	\$23,437	\$1,874,984	97	\$27,045	\$2,623,318	496	\$21,776	\$10,801,140
1978	407	\$32,817	\$13,356,541	128	\$44,727	\$5,725,054	125	\$36,206	\$4,525,782	660	\$35,769	\$23,607,377
1979	458	\$62,732	\$28,731,386	172	\$90,924	\$15,638,986	148	\$84,242	\$12,467,787	778	\$73,057	\$56,838,159
1980	446	\$34,163	\$15,236,632	195	\$55,165	\$10,757,245	173	\$47,720	\$8,255,602	814	\$42,076	\$34,249,479
1981	465	\$55,881	\$25,984,576	203	\$73,588	\$14,938,446	188	\$74,923	\$14,085,538	856	\$64,262	\$55,008,560
1982	446	\$26,017	\$11,603,379	229	\$33,924	\$7,768,695	198	\$34,414	\$6,813,920	873	\$29,995	\$26,185,993
1983	439	\$35,513	\$15,590,273	233	\$48,358	\$11,267,355	212	\$49,077	\$10,404,239	884	\$42,151	\$37,261,868
1984	436	\$26,721	\$11,650,155	236	\$34,093	\$8,045,906	207	\$31,720	\$6,566,040	879	\$29,877	\$26,262,101
1985	432	\$27,210	\$11,754,541	251	\$35,790	\$8,983,180	204	\$35,966	\$7,336,978	887	\$31,651	\$28,074,699
1986	433	\$50,403	\$21,824,614	255	\$59,312	\$15,124,619	200	\$58,688	\$11,737,650	888	\$54,828	\$48,686,882
1987	443	\$39,039	\$17,294,408	261	\$49,863	\$13,014,222	216	\$49,291	\$10,646,858	920	\$44,517	\$40,955,488
1988	457	\$54,720	\$25,007,048	264	\$59,492	\$15,705,777	221	\$67,051	\$14,818,243	942	\$58,950	\$55,531,068
1989	481	\$48,331	\$23,247,019	280	\$67,160	\$18,804,681	233	\$76,209	\$17,756,619	994	\$60,169	\$59,808,319
1990	459	\$46,154	\$21,184,595	291	\$55,964	\$16,285,639	241	\$63,138	\$15,216,326	991	\$53,165	\$52,686,560
1991	437	\$29,861	\$13,049,274	289	\$29,045	\$8,394,000	242	\$32,682	\$7,908,979	968	\$30,323	\$29,352,252
1992	451	\$39,384	\$17,761,989	293	\$49,320	\$14,450,865	254	\$55,035	\$13,978,842	998	\$46,284	\$46,191,697
1993	460	\$30,737	\$14,139,232	282	\$40,846	\$11,518,506	254	\$44,230	\$11,234,535	996	\$37,040	\$36,892,274
1994	432	\$33,997	\$14,686,855	270	\$45,254	\$12,218,546	249	\$44,652	\$11,118,237	951	\$39,983	\$38,023,638
1995	448	\$37,533	\$16,814,592	292	\$43,892	\$12,816,565	256	\$47,249	\$12,095,833	996	\$41,895	\$41,726,990
1996	419	\$32,178	\$13,482,760	294	\$35,514	\$10,441,125	249	\$38,021	\$9,467,125	962	\$34,710	\$33,391,010
1997	410	\$14,255	\$5,844,741	285	\$23,483	\$6,692,787	252	\$24,866	\$6,266,243	947	\$19,856	\$18,803,772
1998	393	\$19,748	\$7,761,047	273	\$24,655	\$6,730,875	252	\$26,710	\$6,730,839	918	\$23,118	\$21,222,760
1999	386	\$28,990	\$11,190,296	292	\$36,000	\$10,512,086	253	\$39,375	\$9,961,812	931	\$34,011	\$31,664,195
2000	370	\$23,207	\$8,586,705	293	\$24,773	\$7,258,533	271	\$25,468	\$6,901,870	934	\$24,355	\$22,747,108
2001	335	\$14,907	\$4,993,898	261	\$14,142	\$3,691,173	246	\$12,469	\$3,067,267	842	\$13,958	\$11,752,338
2002	288	\$10,431	\$3,004,269	184	\$15,182	\$2,793,490	212	\$15,049	\$3,190,336	684	\$13,140	\$8,988,095
2003	299	\$18,941	\$5,663,412	232	\$17,815	\$4,132,989	237	\$17,216	\$4,080,199	768	\$18,068	\$13,876,601
2004	295	\$14,180	\$4,183,133	244	\$21,077	\$5,142,747	260	\$22,342	\$5,808,914	799	\$18,942	\$15,134,794
2005	305	\$22,961	\$7,003,138	262	\$27,879	\$7,304,283	267	\$28,201	\$7,529,596	834	\$26,183	\$21,837,017
2006	315	\$21,769	\$6,857,284	264	\$23,162	\$6,114,658	276	\$23,359	\$6,447,043	855	\$22,712	\$19,418,986
2007	307	\$26,859	\$8,245,781	257	\$27,764	\$7,135,322	282	\$28,881	\$8,144,424	846	\$27,808	\$23,525,528
2008	307	\$28,020	\$8,602,141	262	\$27,211	\$7,129,232	285	\$28,514	\$8,126,445	854	\$27,937	\$23,857,818
2009	303	\$31,261	\$9,471,955	265	\$34,895	\$9,247,239	290	\$38,722	\$11,229,302	858	\$34,905	\$29,948,496
2010	298	\$40,402	\$12,039,855	240	\$42,287	\$10,148,775	278	\$45,625	\$12,683,752	816	\$42,736	\$34,872,382
2011	300	\$36,534	\$10,960,285	233	\$37,524	\$8,743,157	263	\$38,486	\$10,121,932	796	\$37,469	\$29,825,373
2012	299	\$28,853	\$8,626,920	231	\$34,248	\$7,911,247	257	\$38,385	\$9,864,969	787	\$33,549	\$26,403,137
2013	313	\$27,408	\$8,578,855	238	\$30,394	\$7,233,720	304	\$30,691	\$9,330,184	855	\$29,407	\$25,142,760
2014	314	\$44,133	\$13,857,678	249	\$44,282	\$11,026,342	321	\$49,223	\$15,800,607	884	\$46,023	\$40,684,628
2015	320	\$22,432	\$7,178,231	250	\$22,658	\$5,664,436	323	\$24,976	\$8,067,119	893	\$23,415	\$20,909,786
2016	325	\$39,161	\$12,727,447	239	\$39,704	\$9,489,286	308	\$41,790	\$12,871,453	872	\$40,239	\$35,088,186
2017	319	\$47,624	\$15,192,151	253	\$56,394	\$14,267,782	319	\$61,240	\$19,535,538	891	\$54,989	\$48,995,471

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index.

<sup>•</sup> Counts will differ from CFEC on-line Basic Information Tables where the on-line data does not account for the combination of interim-entry permits that were issued as permanent permits in the same year.

Note that these counts are for individuals, not permits.

Table 2-16. Gross Real Earnings for the Bristol Bay Salmon Set Gillnet Fishery by ADF&G Salmon District, 1975 to 2017

		Togiak	ľ	Nushagak	Nak	nek-Kvichak		Egegik		Ugashik		Other		Total
Year	Permits	Gross Earnings	Permits	Gross Earnings	Permits	Gross Earnings	Permits	Gross Earnings	Permits	Gross Earnings	Permits	Gross Earnings	Permits	Gross Earnings
1975	35	\$275,660	143	\$1,492,884	158	\$1,916,000	93	\$1,020,957	14	\$29,701	1	\$371	426	\$4,735,573
1976	36	\$597,606	178	\$3,203,313	197	\$2,834,030	97	\$1,746,401	20	\$272,672	6	\$34,051	502	\$8,688,072
1977	37	\$904,714	176	\$2,052,472	188	\$4,056,238	92	\$3,513,653	9	\$228,618	8	\$45,445	497	\$10,801,140
1978	51	\$2,061,642	229	\$9,795,018	273	\$8,007,708	131	\$3,621,450	6	\$16,733	8	\$104,825	656	\$23,607,377
1979	63	\$1,746,069	250	\$10,699,625	302	\$29,116,439	159	\$10,627,256	28	\$1,272,960	337	\$3,375,810	770	\$56,838,159
1980	63	\$1,814,450	250	\$8,067,205	348	\$15,523,973	183	\$7,474,283	31	\$1,135,375	16	\$234,192	807	\$34,249,479
1981	73	\$2,292,066	262	\$19,566,746	351	\$16,636,409	170	\$13,046,619	53	\$3,330,227	21	\$136,492	841	\$55,008,560
1982	72	\$1,632,401	263	\$8,602,208	349	\$7,534,113	173	\$5,565,154	57	\$2,433,600	18	\$418,517	859	\$26,185,993
1983	69	\$1,542,173	265	\$8,495,866	362	\$15,904,044	175	\$9,030,588	49	\$2,249,276	7	\$39,919	865	\$37,261,868
1984	76	\$1,496,503	264	\$5,508,043	346	\$12,150,222	188	\$4,610,868	63	\$2,319,328	15	\$177,139	869	\$26,262,101
1985	66	\$1,046,460	250	\$6,216,959	354	\$11,186,149	181	\$6,181,525	81	\$3,234,942	18	\$208,664	872	\$28,074,699
1986	103	\$2,503,215	282	\$14,107,191	303	\$17,839,506	190	\$9,453,414	82	\$4,745,472	7	\$38,084	870	\$48,686,882
1987	66	\$2,818,600	282	\$13,032,448	317	\$13,078,754	206	\$9,435,736	78	\$2,442,211	9	\$147,740	899	\$40,955,488
1988	121	\$8,842,251	282	\$12,215,036	353	\$13,608,431	193	\$15,966,404	70	\$4,541,388	14	\$357,557	922	\$55,531,068
1989	96	\$982,684	288	\$18,163,849	364	\$21,405,587	217	\$13,494,983	68	\$5,666,835	18	\$94,381	971	\$59,808,319
1990	75	\$1,064,190	342	\$13,910,491	438	\$24,526,398	215	\$10,570,706	64	\$2,427,558	15	\$187,217	971	\$52,686,560
1991	103	\$2,247,416	311	\$9,926,151	357	\$9,437,002	212	\$4,940,267	63	\$2,718,584	12	\$82,834	950	\$29,352,252
1992	116	\$3,800,023	297	\$11,380,415	349	\$12,037,295	205	\$14,881,636	67	\$3,873,654	18	\$218,673	968	\$46,191,697
1993	108	\$2,150,694	293	\$10,675,206	333	\$10,170,452	226	\$10,886,209	71	\$2,865,634	11	\$144,078	965	\$36,892,274
1994	115	\$2,534,376	295	\$9,256,904	322	\$15,540,476	224	\$7,627,793	68	\$2,864,039	9	\$200,051	939	\$38,023,638
1995	103	\$2,712,774	292	\$10,972,215	347	\$16,329,394	207	\$10,048,495	67	\$1,615,666	12	\$48,446	967	\$41,726,990
1996	111	\$2,480,252	277	\$8,809,256	348	\$11,685,419	203	\$8,561,316	53	\$1,816,167	6	\$38,600	941	\$33,391,010
1997	84	\$891,348	283	\$6,502,096	299	\$1,372,547	242	\$8,416,932	58	\$1,565,944	9	\$54,905	921	\$18,803,772
1998	82	\$1,456,707	276	\$8,595,184	298	\$4,457,307	209	\$5,338,736	52	\$1,345,681	7	\$29,146	901	\$21,222,760
1999	77	\$1,465,710	295	\$11,754,082	309	\$9,283,911	204	\$7,518,287	50	\$1,641,819	1	\$386	925	\$31,664,195
2000	86	\$2,252,030	298	\$7,874,324	322	\$5,000,948	203	\$6,447,933	54	\$1,169,716	3	\$2,157	921	\$22,747,108
2001	82	\$1,188,608	277	\$3,955,336	250	\$4,555,209	193	\$1,680,458	51	\$372,698	1	\$28	834	\$11,752,338
2002	59	\$436,721	215	\$2,908,227	230	\$2,031,974	147	\$2,820,788	35	\$790,385	0	\$0	680	\$8,988,095
2003	76	\$1,296,399	222	\$4,879,846	244	\$4,798,114	181	\$2,004,689	52	\$897,553	0	\$0	760	\$13,876,601
2004	72	\$942,237	231	\$4,200,351	277 288	\$3,317,038	178 184	\$5,179,198	44	\$1,495,970	0	\$0	795	\$15,134,794
2005	71	\$1,161,903 \$1,687,562	236 231	\$5,246,966	303	\$7,280,269 \$4,994,397	184 185	\$6,527,628 \$5,207,030	57	\$1,617,930 \$1,358,992	0	\$2,321	829	\$21,837,017
<i>2006 2007</i>	76 75	\$1,836,451	235	\$6,171,005	289	\$7,662,762	189	\$4,478,594	56 50		0	\$0 \$0	844 835	\$19,418,986
2007	73	\$1,545,350	252	\$7,858,632 \$7,120,137	289	\$9,281,304	189	\$5,024,652	53	\$1,689,089 \$886,375	0	\$0	850	\$23,525,528 \$23,857,818
2008	70	\$1,545,550	252	\$9,569,256	203	\$8,790,842	194	\$8,405,402	54	\$1,726,696	2	\$2,775	843	\$29,948,496
2010	76	\$2,063,902	253	\$12,819,522	275	\$12,763,334	194	\$4,732,136	53	\$1,720,090	0	\$2,775	868	\$34,872,382
2010	83	\$2,553,414	273	\$8,835,598	203	\$10,645,676	191	\$5,473,268	53	\$2,493,400	0	\$0	889	\$29,825,373
2011	87	\$2,553,414 \$1,856,042	288	\$7,340,505	276 275	\$9,802,092	202	\$5,473,208 \$5,571,198	57	\$1,833,300	0	\$0 \$0	893	\$29,825,373
2012	80	\$2,053,937	272	\$6,978,646	275	\$7,473,811	190	\$6,627,865	58	\$1,833,300	0	\$0	893 857	\$25,142,760
2013	78	\$2,053,937	277	\$13,333,089	259	\$17,604,594	190	\$5,750,389	74	\$2,007,307	0	\$0	878	\$40,684,628
2014	82	\$939.329	277	\$6,319,681	271	\$7,814,226	196	\$4,380,651	58	\$2,017,002 \$1,455,899	0	\$0 \$0	887	\$20,909,786
2015	78	\$2,289,605	280	\$12,835,303	266	\$10,001,738	190	\$7,307,057	52	\$2,654,483	0	\$0	861	\$35,088,186
2010	80	\$2,481,889	284	\$18,896,726	274	\$10,001,730	189	\$9,956,815	59	\$2,908,131	0	\$0	881	\$48,995,471
2017	J 80	\$2,481,889	284	\$18,846,726	214	\$14,751,909	189	\$9,950,815	59	\$2,908,131	0	\$0	l ya	\$48,995,4 <i>1</i> I

Adjusted for inflation to 2017 dollars using U.S. Bureau of Labor Statistics Consumer Price Index. Some permits are used to record landings in more than one district.

# Chapter 3 Permit Holdings in Both Bristol Bay Salmon Fisheries.

Because of their established fishing history in multiple fisheries prior to limitation, some initial permit holders were issued permits in more than one fishery. Table 3-1 provides counts of permit holders who were issued permits in only one fishery or in both Bristol Bay salmon fisheries.

Table 3-1. Initial Issuance of Permits in the Bristol Bay Salmon Fisheries

Drift Gillnet Only	1,723
Set Gillnet Only	889
Both Fisheries	151

Table 3-2 shows the count of Bristol Bay salmon permit holders who either held or fished in one or both fisheries at some point during the year.

Table 3-2. Held and Fished Salmon Permits in Bristol Bay

	One	Permit	Both	Permits
Year	Held	Fished	Held	Fished
1975	2,545	1,633	110	23
1976	2,535	1,827	97	23
1977	2,665	1,817	106	21
1978	2,857	2,205	116	21
1979	2,961	2,465	96	22
1980	2,991	2,554	82	21
1981	3,036	2,618	66	25
1982	3,079	2,646	61	20
1983	3,040	2,680	50	11
1984	3,048	2,695	42	11
1985	3,082	2,693	43	14
1986	3,127	2,737	41	6
1987	3,143	2,766	43	7
1988	3,119	2,808	39	6
1989	3,207	2,879	39	5

	One	Permit	<b>Both Permits</b>		
Year	Held	Fished	Held	Fished	
1990	3,242	2,892	39	6	
1991	3,277	2,870	26	0	
1992	3,333	2,914	26	4	
1993	3,357	2,921	22	1	
1994	3,420	2,868	24	3	
1995	3,448	2,924	20	4	
1996	3,426	2,883	25	2	
1997	3,414	2,856	25	1	
1998	3,383	2,800	22	2	
1999	3,341	2,797	23	3	
2000	3,383	2,775	19	1	
2001	3,325	2,405	26	7	
2002	3,208	1,864	32	3	
2003	3,219	2,187	36	6	
2004	3,199	2,259	32	7	

	One	Permit	Both Permits	
Year	Held	Fished	Held	Fished
2005	3,294	2,377	34	7
2006	3,235	2,436	37	8
2007	3,286	2,482	35	8
2008	3,232	2,509	36	5
2009	3,313	2,496	29	2
2010	3,309	2,570	37	5
2011	3,218	2,581	24	2
2012	3,187	2,543	23	4
2013	3,266	2,593	21	1
2014	3,304	2,660	21	3
2015	3,230	2,670	16	0
2016	3,316	2,601	18	2
2017	3,337	2,647	25	3

# Appendix A. Dual and Stacked Permit Regulations

Dual Permits:						
Fishery and Fishery Code	First Season In Effect	Basic Regulation	Identification	Special Considerations	Regulations	
Bristol Bay Salmon Drift Gillnet S03T	2004	Two permit holders may fish from a single vessel; the vessel's total allowable gear increases from 150 to 200 fathoms	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered.	Dual-permit operations are not allowed in certain restricted fishing areas	5 AAC 06.333 5 AAC 06.370	
Cook Inlet Salmon Drift Gillnet S03H	2008	Two permit holders may fish from a single vessel; the vessel's total allowable gear increases from 150 to 200 fathoms	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered. Do not have to preregister with F&G.	Dual-permit operations are not allowed in certain restricted fishing areas	5 AAC 21.333	
Southeast Herring Gillnet G34A	2006	Two permit holders may fish from a single vessel; the vessel's allowable gear increases from a single 50-fathom net to a 75-fathom net.	Vessels display the letter 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered.		5 AAC 27.131(i)	

### **Stacked Permits**

**2002**: AS 16.43.140 (c) was amended to allow individuals to hold two salmon limited entry permits in the same fishery. **2006**: AS 16.05.251 (i) gives the BOF the authority to grant fishing privileges to the second permit held by an individual.

Fishery and Fishery Code	First Season In Effect	Basic Regulation	Identification	Special Considerations	Regulations
Kodiak Salmon Set Gillnet S04K	2 regulations: (a) 2008 and (b) 1985 then 2010:	<ul> <li>(a) Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 2 nets and 150 fathoms to 4 nets and 300 fathoms.</li> <li>(b) Two permit holders may fish in a joint venture; the operation's total allowable gear increases from 2 nets and 150 fathoms to 3 nets and to 300 fathoms</li> <li>Board of Fish allowed stacked permit regulation to sunset</li> </ul>	In 2008 persons who fished 2 permits were issued 2 permit cards: a standard card and a white- colored (non-functioning) card. In 2009, the non-functioning card was yellow-colored. In 2010, persons were issued 2 standard cards, and either could be used to record a landing.  Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits.	(a) expired after December of 2010	5 AAC 18.331
Bristol Bay Salmon Set Gillnet S04T	2010	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 2 nets and 50 fathoms to 4 nets and 100 fathoms.	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits.	(u) "the provisions of this subsection do not apply after December 31, 2012."	5 AAC 06.331(u)

#### **Stacked Permits**

**2002**: AS 16.43.140 (c) was amended to allow individuals to hold two salmon limited entry permits in the same fishery. **2006**: AS 16.05.251 (i) gives the BOF the authority to grant fishing privileges to the second permit held by an individual.

Fishery and Fishery Code	First Season In Effect	Basic Regulation	Identification	Special Considerations	Regulations
Cook Inlet Salmon Drift Gillnet S03H	2017	Permit holders may own and fish 2 permits simultaneously. Their allowable gear increases from 150 (with 1 permit) to 200 fathoms of drift gillnet gear.	Vessels display a 'D' adjacent to the license plate when fishing 2 permits. Otherwise, the 'D' is to be covered		5 AAC 21.333(a)
Cook Inlet Salmon Set Gillnet S04H	2011	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 4 nets and 105 fathoms to 210 fathoms in aggregate, with no single net longer than 35 fathoms, of which no more than 105 fathoms may be more than 29 meshes in depth in the Upper Subdistrict. (Depth modification made by Board-Generated Proposal A at the 2014 Upper Cook Inlet Finfish meeting).	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits. The identification buoy attached to gillnet gear of no more than 29 meshes in depth must be marked with a "D 29" following the CFEC permit holder's permit number.		5 AAC 21.331
Yakutat Salmon Set Gillnet S04D	2012	Permit holders may own and fish 2 permits simultaneously. Their allowable gear doubles from 4 nets and 105 fathoms to 210 fathoms in aggregate, with no single net longer than 35 fathoms.	Persons who fish 2 permits are issued 2 permit cards. Each are standard cards and either can be used to record a landing. Gillnet buoys must be marked with a 'D' and with both permit numbers when the operation fishes 2 permits. Valid only for Situk, Yakutat Bay, and Kaliakh, and only if Situk Chinook escapement exceeds 750 fish.		5 AAC 30.345

